

## NORTH LINCOLNSHIRE COUNCIL

### CABINET

#### OUTTURN 2008/09

#### 1. OBJECT AND KEY POINTS IN THIS REPORT

- 1.1 This is the outturn position for council spending in 2008/09. It reports
- A modest revenue underspend on services of £0.466m
  - Further savings of £0.372m on pooled budgets in adult services
  - Additional spending of £0.939m in schools and other support services paid for from the ring-fenced dedicated schools grant. This means schools have drawn £0.733m from balances to support spending in year, the balance for central support
  - Provisional efficiency savings of £3.133m a little below target. These are being reviewed to ensure the level of efficiencies are maximised
  - Spending on capital investment of £34.885m, £3.035m under budget.
- 1.2 The paper also considers the prospects for public finances over the years ahead. There remains a great deal of uncertainty about the scale and timing of economic recovery, but it is clear that the public sector will face constraints on resources for some years ahead. While there is some certainty about funding up to 2010/11, the council can take steps now to make its finances as robust as possible.
- 1.3 The report therefore invites cabinet
- to consider the outturn position
  - to consider future prospects
  - to consider and approve the planned use of reserves
  - to consider and approve requests for the carry forward of funding as appropriate.

#### 2. BACKGROUND INFORMATION

- 2.1 This is the end of year report on council spending. It compares actual spending in 2008/09 to the budget approved by council. This report considers the outturn position for the year and provides an overview of financial performance.
- 2.2 The council manages its spending on services within a statutory framework and makes sure spending is within cash-limited budgets:

- General Fund services are paid for from government grant, council tax and service charges. This is revenue spending.
- Investment in long-term assets such as roads and buildings are paid for from borrowing, external finance, capital receipts from the sale of council assets, and revenue. This is the capital programme.

## REVENUE

### Net service expenditure

- 2.3 General Fund expenditure is shown service by service at appendix 2, together with the impact on reserves. The variances between actual spending and budget are explained at appendix 1.
- 2.4 Overall there is a service underspend of £0.466m. This is a greater saving than previously forecast due to fortuitous savings and additional income in children's, adults' and corporate services.
- 2.5 Two elements of general fund expenditure are managed as ring-fenced funds: the property trading account and the building control account. Both funds have drawn on their earmarked reserves to cover cost pressures and income shortfalls due to the recession, £0.519m and £0.177m respectively. General funds of £0.354m carried forward from 2007/08 have also been applied.

### Dedicated schools grant

- 2.6 Within the General Fund schools manage their own budgets under the Education Reform Act 1988 and are able to carry forward surpluses from year to year in earmarked reserves. Dedicated schools grant is the main source of funding, supplemented by other school specific grants, and balances which schools have set aside in previous years. Total school spending is more than the grant allocation for 2008/09 and schools have drawn £0.733m from balances to support expenditure.
- 2.7 Dedicated Schools Grant is ring-fenced to schools and to a range of education -related support services. There has been an overspend of £0.206m on a range of special educational needs including placements in independent schools. This cost is to be funded from dedicated schools grant allocated to educational support services in 2009/10.

### Pooled budgets

- 2.8 The council pools its spending on learning disability and mental health services with the primary care trust. The pools are reporting underspends of £0.372m., and are requesting a carry forward of £0.333m.

### Use of reserves

- 2.9 Appendix 3 shows the movements on reserves and the closing balance for 2008/09 and later years. It shows that in 2008/09:
- There is a small increase in general balances to £6.859m
  - The estimated collection fund surplus has increased to £1.301m. A proportion of this has already been applied in setting the 2009/10 council tax.

- Schools have drawn £0.733m from balances to support expenditure in 2008/09 reducing total school reserves to £2.246m. Central support services have exceeded in year funding from Dedicated Schools Grant by £206k.
- The revenue underspend means that no call has been made on the revenue account support reserve in 2008/09. This reserve is generated from setting aside payments under the current Local Authority Business Grant Incentive scheme (LABGI), a reward for growth in the business tax base of the area. The reserve's purpose is to meet the substantial set up-costs on the major projects Building Schools for the Future and the waste contract procurement over a period of years. The final payments under the current LABGI scheme have been added to increase the balance to £4.079m.
- The Insurance reserve has been increased to £1m which is the level of excess the council must pay in the event of a claim on the storm and flood damage policy.
- Funds from the building control account, property trading account, HRA closure reserve and the carry forward reserve have been applied reducing these balances
- An investment impairment reserve has been created to provide for potential losses arising from investments with Icelandic banks. Transfers of surplus funds have been made from: the insurance fund; the bad debt provision; the HRA closure reserve and unapplied contingency funds. The figure of £2.854m covers for a loss on investment based on the lower of the estimated return advised to the council: 70% on Heritable and 33% on Landsbanki. The actual return could be better, perhaps 80% of Heritable and 95% of Landsbanki giving a potential loss of £1.327m, but it is prudent to provide a reserve at the lower level of return for now. The figures have been calculated using the approved method which takes into account the loss of principal and losses due to the timing of repayment.
- A separate reserve has been created for the £0.576m performance reward grant received for the previous Local Area Agreement to support the new one; and a further MRP reserve of £0.460m which transfers funds from the fleet leasing budget to meet the borrowing costs of vehicles which can no longer be leased.
- A separate reserve has been created for Scunthorpe Special Expenses to carry forward a £6k underspend from 2008/09.

## Efficiencies

- 2.10 Appendix 4 shows the provisional outturn position for the value of cash-releasing efficiencies generated by the council in 2008/09. A further review of value for money savings achieved is being made to ensure the level of efficiencies is maximised and the target for 2008/09 is met.
- 2.11 It shows that against a target of £3.25m savings of £3.133m are expected. However this only delivers a 2.1% saving on budget, less than the government target of 3% per year for 2008/11. Council resolved at its February meeting to take steps to address the gap. Since then Budget 2009 has increased the target for public sector savings in the period

2008/11. For local government the increase is from 9% to 10% over three years, which implies an uplift for North Lincolnshire of £1.5m to £15.3m in total.

## **CAPITAL**

2.12 Appendix 5 shows service by service the £34.885m invested during 2008/09 in capital assets. This equates to a net underspend of £3.035m or 8% against the latest approved budget. It includes a £0.390m overspend on the sub-regional housing project which North Lincolnshire manages on behalf of the four Humber authorities. This is a first call on funds allocated by government office for 2009/10. Expenditure on vehicle leasing is also shown separately.

2.13 In determining the financing of the programme priority has been given first to apply any capital grants; secondly capital receipts; thirdly borrowing. This ensures that borrowing and risks associated with placing surplus funds in the money markets are kept to a minimum. In practice the borrowing has been deferred, in line with the treasury policy approved at council in February 2009, with interim funding from the council's cashflow surplus.

2.14 Appendix 6 shows spending scheme by scheme.

- Some schemes have underspent their budget and funds are no longer required. These include: Normanby Hall access; cultural quarter museum; Alkborough Flats business support project.
- Some schemes require rephasing of budget into 2009/10 for work to be completed. These include: acquisition of land at Lakeside; the IT resilience project; the care first computer system; devolved capital to schools; building schools for the future; children's centres; extended schools; the South Humber Bank Heritage project.
- A number of rolling programmes have also underspent and carry forward is requested for: the local transport plan; building enhancement; disabled access; energy management; office accommodation schemes; capitalised IT costs; the safety camera partnership.
- There has been advanced spending on: the sub regional housing project, Advance Crosby and countryside rights of way. Funding identified for the 2009/10 programme should be brought forward to cover these costs.
- There has been spending on Pittwood House storm damage repairs which cannot be recovered from insurance monies.

## **3 OPTIONS FOR CONSIDERATION**

3.1 The revenue outturn position is creditable given that recessionary effects have impacted significantly on a range of income streams. Cabinet in October 2008 realigned revenue budgets to take account of these pressures, while keeping within the same overall cash limit.

3.2 A number of services have bid to carry forward a proportion of the service underspend. The council's policy on over and under-spends is relevant here. Essentially consideration can be given to bids from services which underspend. For services which overspend this is not appropriate. These bids are shown at appendix 7 and the purpose of each. Rather than evaluating the relative merits of each bid, it is proposed that a limit of £0.250m is applied to the total carry forward and then apportioned. This gives the proposed shares in the final column of appendix 7. It is established practice to approve

the pooled budget carry forward request of £333k as these funds are ring-fenced to the mental health and learning disability services operated jointly with the PCT.

- 3.3 Members may also wish to consider whether services overspending their 2008/09 budget should make a repayment in 2009/10.
- 3.4 Cabinet are also invited to consider the rephasing of capital expenditure detailed in Appendix 6. The general approach is to allow carry forward of unspent funds to 2009/10 where schemes have been rephased, and to reduce the 2009/10 scheme budget where there has been advance spending. For rolling programmes carry forward is not automatic.
- 3.5 The proposed use of earmarked reserves is outlined in section 2.

#### **4 ANALYSIS OF OPTIONS**

- 4.1 Before taking decisions on carry forwards the council must take account of the impact on its finances from the current recession and in the long period of recovery which will be needed to put public finances on a sound footing again.
- 4.2 The essential feature of the UK economy presented in Budget 2009 is that there is now a fundamental mismatch between the scale of public spending in the UK and the tax resources available to fund it. The current government strategy is to borrow in the short to medium term to fill the gap, with a strategy to reduce the deficit as the economy recovers. Realistically 'balance' will only be achieved by a combination of economic growth, public spending cuts and tax increases. The precise mix will depend on judgement and the prevailing economic conditions.
- 4.3 A prudent approach for projecting public finances would take as its starting point the Budget 2009. This shows substantial deficits of £175bn, £173bn and £140bn over the next three years, with balance projected by 2017/18. In the light of projections by other commentators such as the International Monetary Fund this is likely to be the best case scenario because of the possibility of further economic deterioration.
- 4.4 The Institute for Fiscal Studies has published an analysis of the implications of the Budget 2009 spending totals for the different elements of public spending. It calculates that the 0.7% a year growth in public spending provided in the 2009 budget must first pay for an increase in debt financing costs to £43bn a year and 1.7% annual growth in social security spend.
- 4.5 This implies real-terms cut of 2.3% a year in departmental spending budgets which includes grant to local government. To protect health and education spending would require even larger cuts in other programmes. Similarly Budget 2009 provides for a substantial scaling back of publicly funded capital investment from 2011/12. Local government expectations should therefore be that real reductions in grant are very likely from the start of the next spending round in 2011/12.
- 4.6 There are a number of options to consider therefore in addressing the 2008/09 outturn position:
  - To take all revenue savings to reserves. This would maximise revenue balances and help provide flexibility in the financially challenging years ahead, or

- To allow a modest level of revenue carry forward for those services which have delivered an underspend. A limit of £250K in total is suggested, with the distribution shown at appendix 7
- There is also the issue of service overspends. Given the current economic circumstances and pressures on a range of income and spending budgets it is appropriate to waive the requirement to repay these from 2009/10 budgets.
- To approve no capital carry forward. This would be problematic and would compromise the completion of schemes which simply require a rephasing of expenditure; it would also bring loss of grant in many cases, or
- To approve carry forward where the spending profile of a scheme has changed (see appendix 6), and
- Where there are identified commitments against a rolling programme a carry forward is also appropriate (see appendix 6).
- To confirm the use of general and earmarked reserves detailed at appendix 3 and explained in section 2. The proposals on earmarked reserves allocate resources to cover potential future commitments: not to provide for these could potentially expose the council to financial risk. General reserves need to be maintained at as high a level as practicable without detrimental impact to services, to prepare for the downturn in public finances which is rapidly approaching.

## **5 RESOURCE IMPLICATIONS**

- 5.1 The financial implications are detailed in sections 2, 3 and 4.
- 5.2 Sufficient balances are needed to allow the council to manage financial and other risks and to cover unforeseen circumstances. Increased general reserves provide more flexibility to address sharp reductions in funding and to cope with transitions in service provision which may be needed. The financial plan for 2009/12 already foresees that earmarked reserves such as the property trading account and the building control account will be fully utilised by the end of 2009/10. Any shortfall of income or excess cost beyond this period will fall to the general fund.
- 5.3 It would therefore be appropriate to reinforce general reserves now by retaining a good proportion of the 2008/09 underspend.

## **6 OTHER IMPLICATIONS**

- 6.1 The 2003 Local Government Act and associated regulations provide the statutory accounting framework.

## **7 OUTCOMES OF CONSULTATION**

- 7.1 Not required

## 8 **RECOMMENDATIONS**

- 8.1 To receive the revenue and capital outturn position for 2008/09
- 8.2 To note that provisional figures show a shortfall against the council's own efficiency target for 2008/09 and that there remains a shortfall against the implied government target
- 8.3 To confirm the use of reserves detailed at appendix 3
- 8.4 To approve the rephasing of capital expenditure at appendix 6 between 2008/09 and 2009/10
- 8.5 To approve the proposed carry forward of revenue budgets to 2009/10 at appendix 7 and to determine any repayment of overspends.

SERVICE DIRECTOR FINANCE

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## Service Outturn Position: Major Variances

Service	Amount Under/Over -/+ £000's
<b>Adult:</b> Pressures on Older People & Physical Disability residential domiciliary care and the physical disability equipment store have been contained within service, through vacancy management and from the achievement of additional residential care income.	-220
<b>Asset Management &amp; Culture:</b> There has been a significant shortfall in the achievement of income at Normanby Hall and the sports facility sites accompanied by increased costs in staffing and utility costs. These have been partially offset by vacancy management and supplies & equipment saving across the service.	160
<b>Capital Financing:</b> A combination of delayed borrowing and reduced interest receipts has resulted in the underspend.	-450
<b>Children &amp; Young Peoples Services:</b> Commitments on inter-agency adoption and under recovery of costs on the Integrated Youth Service have been offset by vacancy management savings across the service. In addition delays with the BSF project have resulted in an underspend of £44k.	-106
<b>Community Planning &amp; Resource:</b> Customer services have been unable to meet efficiency targets envisaged from the extension of the call centre facility (£100k). In addition premises and supply costs have been higher than anticipated (£110k). These overspends have been partially offset by vacancy management savings.	121
<b>Corporate Budgets:</b> An Income impairment of £86k has been offset by lower than anticipated insurance costs and a reduction in the provision for the insurance reserve (£-245k). Pension cost (£-47k), audit fees (£-42k), rephasing of a performance improvement survey (£-40k) and vacancies & related savings have all further contributed to the outturn position.	-422
<b>Finance:</b> Improved performance in reducing numbers of benefit subsidy claim overpayments has increased subsidy recovery by £65k. Vacancy management has achieved savings of £100k. Additional income from insurance commissioning, cash collection recharges, service level arrangements and procurement rebates have also been achieved.	-237
<b>Highways &amp; Planning:</b> An economic downturn pressures relating to a significant loss of planning fee income (£194k) was contained within the budget through lower sickness levels and increased productivity on recoverable works income. Lower than anticipated inflationary rises on bus fares & contract price increases and from increased recovery of rechargeable costs to building works. In addition the Road Safety partnership underspent there budget £61k of which related to NLC's share.	-219
<b>Human resources:</b> Additional income has been achieved from the increased uptake of the schools service level arrangement and from training.	-29
<b>Legal &amp; Democratic Service:</b> The purchase of a new election computer system, increased staffing	

costs and an underachievement of income from fees and charges have all been contributory factors to the overspend.	69
<p><b>Neighbourhood &amp; Environment:</b>  There has been underachievement of income from school meals (£177k), gaming, alcohol and entertainment licensing (£51k) and trade waste (£200k). Additional costs have also been incurred on the provision of accommodation for the homeless (£145k) and from health and safety requirements relating to composting (£70k). These are partially offset by an underspend on a waste procurement scheme (£-60k), staff vacancy savings (£-140k), supplies &amp; services (£60k), an overachievement of income on the fleet provision (£-143k), building cleaning (£-30k) and other fees and charges income.</p>	172
<p><b>Commercial Units:</b>  <b>Building Control Account:</b>  There has been a shortfall in regulation and inspection income (£78k). Central establishment costs attributable to Building Control have increased by £47k. Also the Data Development Team and a number of IT projects were approved to be funded from the account.</p>	177
<p><b>Property Trading Account:</b>  An impairment of £159k of commercial property income has been made following a company going into liquidation and in relation to other bad debt. There has been a reduction of income and increased costs due to void commercial properties (£168k) and market rentals (£137k). Additional boiler replacement and utility costs at the Waters Edge visitors Centre have been incurred (£53k).</p>	519
<b>Net Service Expenditure</b>	<b>-466</b>
<p><b>Non-General Fund:</b>  <b>Schools Block:</b>  A combination of overspends on early years payments to private, voluntary and independent providers. Special education needs support service and independent school placements, partially offset by savings on NNDR and other general support functions, have resulted in an overspend against the DSG grant of £206k.</p> <p>Schools have overspent by £733k and will require to drawn down on balance to cover the funding shortfall.</p>	939
<p><b>Dedicated Schools Grant:</b>  Additional DSG grant brought forward from 2009/10 to fund the overspend on central costs.</p>	-206
<p><b>Adults Pooled Budgets:</b>  <b>Learning Disability:</b>  Additional income was received following a decision by the PCT to make backdated payments in respect of continuing health care costs. Agreement was also reached with the PCT to release £50k of the underspend to cover residential and domiciliary care pressures within Adult services.</p>	-347
<p><b>Mental Health:</b>  Pressures on residential care costs where offset by vacancy management savings and an overachievement of care income with the resulting service underspend.</p>	-25
<b>Total</b>	<b>-105</b>

## Appendix 2

### REVENUE BUDGET 2008/09

Service	Approved Budget £000	Actual £000	Difference £000
Adult Social Care	27,393	27,172	-220
Asset Management & Culture	8,159	8,318	160
Capital Financing	11,017	10,567	-450
Children & Young Peoples Service	27,809	27,703	-106
Community, Planning & Resources	6,334	6,455	121
Corporate Budgets	7,734	7,312	-422
Finance	4,378	4,141	-237
Highways and Planning	8,989	8,770	-219
Human Resources	1,913	1,885	-29
Legal and Democratic Services	2,718	2,787	69
Neighbourhood & Environmental	16,357	16,530	172
<b><u>Commercial Units</u></b>			
Building Control Account	0	177	177
Property Trading Account	-1,997	-1,478	519
<b>Net Service Expenditure</b>	<b>120,804</b>	<b>120,338</b>	<b>-466</b>
<b><u>Non -General Fund</u></b>			
Schools Block	90,963	91,903	939
Dedicated Schools Grant	-90,963	-91,169	-206
Adult Service Pooled Budgets	7,160	6,788	-372
<b>Total Cost</b>	<b>127,964</b>	<b>127,860</b>	<b>-105</b>
General Fund Reserves	-279	191	469
Revenue Support Account	-571	0	571
Property Trading Account	0	-519	-519
Building Control Reserve	0	-177	-177
Schools Reserves	0	-733	-733
Scunthorpe Special Expenses Reserve	0	6	6
Housing Closure Reserve	0	-225	-225
Other Earmarked Reserves	0	161	161
2007/08 Carry Forwards	-355	-354	1
2008/09 Carry Forwards	0	583	583

<b>Transfers to/from(-) Reserves</b>	<u>-1,204</u>	<u>-1,066</u>	<u>138</u>
<b>Total General Fund</b>	<u>126,760</u>	<u>126,793</u>	<u>33</u>
<b>Financed by</b>			
Formula Grant	-57,130	-57,130	0
Area Based Grant	-8,790	-8,823	-33
Collection Fund Surplus	-362	-362	0
Council Tax	-60,478	-60,478	0
<b>Total Financing</b>	<u>-126,760</u>	<u>-126,793</u>	<u>-33</u>

	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
RESERVES	Closing Balance Actual £'000	Closing Balance Estimated £'000	Closing Balance Estimated £'000	Closing Balance Estimated £'000	Closing Balance Estimated £'000	Closing Balance Estimated £'000
<b>General Reserves</b>						
General Fund	(6,668)	(6,859)	(6,859)	(6,359)	(6,359)	(6,359)
Collection Fund	(717)	(1,301)	(708)	(500)	(500)	(500)
Schools Balances	(2,979)	(2,246)	(2,146)	(2,152)	(1,952)	(1,752)
<b>Earmarked Reserves</b>						
Revenue account support	(2,480)	(4,079)	(3,301)	(2,434)	(1,833)	(1,232)
Insurance Reserve Insurance Fund	(909)	(1,000)	(1,000)	(1,000)	(1,000)	(1,000)
Profit/Loss	(788)	(238)	(238)	(238)	(238)	(238)
PTA Revenue Reserve	(1,091)	(572)	(171)	0	0	(110)
HRA Closure Reserve	(350)	(125)	0	0	0	0
Corporate Reserve	(30)	(30)	(30)	0	0	0
Crematorium enhancement	(27)	(37)	(28)	(30)	(32)	(34)
Dedicated Schools Grant	(20)	0	0	0	0	0
NLH Pumping Station	(11)	(20)	(25)	(30)	(35)	(40)
Carry Forwards	(354)	(583)	0	0	0	0
Building Control P&L Investment	(408)	(231)	(106)	0	0	(20)
Impairment	0	(2,854)	(2,854)	0	0	0
PRG Reserve	0	(576)	(288)	0	0	0
MRP Reserve	0	(460)	(460)	(460)	(460)	0
Scunthorpe Special Expenses	0	(6)	(6)	(6)	(6)	(6)
<b><u>REVENUE RESOURCES</u></b>	<b><u>(16,832)</u></b>	<b><u>(21,217)</u></b>	<b><u>(18,220)</u></b>	<b><u>(13,209)</u></b>	<b><u>(12,415)</u></b>	<b><u>(11,291)</u></b>

## Appendix 4

<b>Outturn Forecast Efficiency Savings 2008-09</b>			
<b>Service Area</b>	<b>Service Efficiencies</b>		
	<b>Original Budgeted Efficiencies</b>	<b>Projected Full Year Efficiencies</b>	<b>Variance (minus = under- achievement)</b>
	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
Adult Social Care	303	228	-75
Asset Management & Culture	209	81	-128
<b>Children &amp; Young People</b>			
-Children Strategy & Partnership	195	540	345
-Learning, Schools & Communities	40	349	309
Community Planning & Resources	317	256	-61
Corporate Budgets	47	24	-23
Finance	157	150	-8
General Cross Cutting Efficiencies	470	571	101
Highways & Planning	142	132	-10
Human Resources	65	57	-8
Legal & Democratic	0	7	7
Neighbourhood & Environment	604	739	135
<b>Total</b>	<b>2,549</b>	<b>3,133</b>	<b>584</b>
<b>Target</b>		<b>3,250</b>	
<b>Gap</b>		<b>-117</b>	
<b>Government 3% Target</b>		<b>4,468</b>	

## Service Summary Capital Programme 2008-09

Service	Budget 2008/09 £000's	Actual £000's	Variance £000's	Rephased to (+)/ from (-) 2009-10 £000's
Adult Social Care	224	208	-16	24
Asset Management & Culture	7,708	6,593	-1,115	1,028
Children & Young Peoples Service	8,931	7,813	-1,118	1,106
Community, Planning & Resources	168	83	-85	35
Corporate Budgets	813	762	-51	20
Finance	0	8	8	0
Highways and Planning	11,628	10,931	-697	678
Neighbourhood & Environmental	4,742	4,413	-329	696
Local Area Agreement	76	76	0	0
Housing	0	13	13	0
<b>Service Total</b>	<b>34,290</b>	<b>30,900</b>	<b>-3,390</b>	<b>3,587</b>
Fleet vehicle Leasing	818	818	0	0
Sub Regional Housing Project	2712	3102	390	-390
Sub Regional Management Scheme	100	65	-35	35
<b>Total</b>	<b>37920</b>	<b>34885</b>	<b>-3035</b>	<b>3,232</b>
<b>Funding</b>				
Grants & External Funding	20034	17307	-2727	623
Capital Receipts General Fund	6847	5379	-1468	
Capital Receipts PTA	1042	3811	2769	250
Supported Borrowing	6276	5890	-386	16
Prudential Borrowing	2776	405	-2371	2,335
Direct Revenue Funding	127	33	-94	8
Leasing	818	818	0	
Financing Prior Period	0	1242	1242	
<b>Total Funding</b>	<b>37920</b>	<b>34885</b>	<b>-3035</b>	<b>3,232</b>

## Capital Programme by Scheme 2008-09

Programme	Budget 2008/09 £000's	Actual £000's	Variance £000's	Rephased to (+) / from (-) 2009-10 £000's
<b>Adult Social Care Capital 2007-2008 and Earlier Start</b>				
Improving the Care Home Environment	115.0	91.3	-23.7	23.7
Sandfield House - Phase III	109.0	116.8	7.8	
Disabled Access	0.0	-0.3	-0.3	
Minor Works	0.0	-0.3	-0.3	
<b>Total Adult Social Care Capital</b>	<b>224.0</b>	<b>207.5</b>	<b>-16.5</b>	<b>23.7</b>
<b>Asset Management &amp; Culture Capital</b>				
Rolling Programme				
Aid To Communities	200.0	178.3	-21.7	
Design Preliminaries	200.0	196.4	-3.6	
Minor Works Capital	75.0	76.3	1.3	
Disabled Access	120.0	45.8	-74.2	68.0
Energy Management	75.0	59.6	-15.4	9.0
Building Enhancement	250.0	123.7	-126.3	126.0
Capitalised Property Enhancement	50.0	50.0	0.0	
Office Accommodation Schemes	165.0	136.7	-28.3	23.0
Capitalised It Staff Costs	50.0	10.9	-39.1	39.1
<b>Total Rolling Programme</b>	<b>1,185.0</b>	<b>877.7</b>	<b>-307.3</b>	<b>265.1</b>
<b>Property Trading Account Developments</b>				
Perishable Hub	1,068.2	1,069.4	1.2	
Waters Edge	2.0	2.2	0.2	
Acquisition land at Lakeside	250.0	0.0	-250.0	250.0
Normanby Enterprise Park Slag Bank Investigation	60.0	61.9	1.9	
Baths Hall Site Preparation	700.0	716.2	16.2	
<b>Total Property Trading Account</b>	<b>2,080.2</b>	<b>1,849.7</b>	<b>-230.5</b>	<b>250.0</b>
<b>2007-2008 and Earlier Start</b>				
Replacement Of Lodge Moors	28.0	28.5	0.5	
Normanby Hall Access	332.0	90.9	-241.1	
Cultural Quarter Museum	45.0	0.0	-45.0	
Sports Academy	1,192.0	1,099.6	-92.4	92.4
Cycle Track at Quibell Park	11.0	0.0	-11.0	

Baysgarth Pool Redevelopment	1,277.0	1,179.8	-97.2	97.2
Replace Playground at Normanby	33.0	35.0	2.0	
On-Line Bookings - Sports Facility	29.0	22.0	-7.0	
I.T Pittwood Computer Suite	80.0	87.0	7.0	-7.0
Connections IT Implementation	120.0	79.6	-40.4	40.4
Government Connect essential works	0.0	-5.2	-5.2	
Ancholme Fitness Suite	0.0	-2.2	-2.2	
<b>Total 2007-08 and Earlier Starts</b>	<b>3,147.0</b>	<b>2,615.0</b>	<b>-532.0</b>	<b>223.0</b>
<b>2008-09 Starts</b>				
Pittwood House Storm Damage	0.0	189.7	189.7	
Baths Hall	950.0	820.4	-129.6	129.6
CCTV Digital Upgrade	86.0	92.1	6.1	
Cultural Services Booking System	55.0	55.8	0.8	
Resilience to NLC WAN and IT Facilities	200.0	39.6	-160.4	160.4
Barton Youth Club Refurbishment	4.7	4.7	0.0	
Free Swimming Programme	0.0	48.2	48.2	
<b>Total 2008-09 Starts</b>	<b>1,295.7</b>	<b>1,250.5</b>	<b>-45.2</b>	<b>290.0</b>
<b>Total Asset Management &amp; Culture Capital</b>	<b>7,707.9</b>	<b>6,592.9</b>	<b>-1,115.0</b>	<b>1,028.1</b>
<b>Community Planning &amp; Resource</b>				
<b>2007-08 and Earlier Starts</b>				
Building safer Communities	52.7	0.0	-52.7	
Ashby Library	0.0	4.3	4.3	
Epworth Library	0.0	4.0	4.0	
<b>Total 2007-08 and Earlier Starts</b>	<b>52.7</b>	<b>8.3</b>	<b>-44.4</b>	<b>0.0</b>
<b>2008-09 Starts</b>				
Crowle resource Centre	80.0	74.3	-5.7	
Re-Locate Crosby Links	35.0	0.0	-35.0	35.0
<b>Total 2008-09 Starts</b>	<b>115.0</b>	<b>74.3</b>	<b>-40.7</b>	<b>35.0</b>
<b>Total Community Planning &amp; Resource</b>	<b>167.7</b>	<b>82.6</b>	<b>-85.1</b>	<b>35.0</b>
<b>Corporate Budgets Capital</b>				
<b>2007-08 and Earlier Starts</b>				
Urban Renaissance Capital	104.0	82.0	-22.0	
Rural Renaissance	567.7	545.0	-22.7	
Scunthorpe Town Centre	10.0	12.7	2.7	
Cleaner, Safer Greener	131.2	110.8	-20.4	20.4
Rural Target Fund	0.0	11.9	11.9	
<b>Total 2007-08 and Earlier Starts</b>	<b>812.9</b>	<b>762.4</b>	<b>-50.5</b>	<b>20.4</b>
<b>Total Corporate Budgets Capital</b>	<b>812.9</b>	<b>762.4</b>	<b>-50.5</b>	<b>20.4</b>

<b>Children &amp; Young Peoples Service</b>				
<b>Children's Strategy &amp; Partnership</b>				
<b>2007-08 and Earlier Starts</b>				
The Cygnets-Ceiling Hoists	2.5	2.1	-0.4	
Care First Computer System	456.2	100.0	-356.2	356.2
The Cygnets	0.0	0.2	0.2	
Cambridge House Disabled Access	0.0	-3.4	-3.4	
Youth Offending Team Infrastructure	0.0	11.7	11.7	
<b>Total 2007-08 and Earlier Starts</b>	<b>458.7</b>	<b>110.6</b>	<b>-348.1</b>	<b>356.2</b>
<b>Total Children's Strategy &amp; Partnership</b>	<b>458.7</b>	<b>110.6</b>	<b>-348.1</b>	<b>356.2</b>
<b>Learning Development &amp; Support</b>				
<b>Rolling Programme</b>				
Formula Capital Devolved To Schools	2,861.8	2,530.4	-331.4	206.4
Access In Schools	242.2	249.2	7.0	-7.0
<b>Total Rolling Programme</b>	<b>3,104.0</b>	<b>2,779.6</b>	<b>-324.4</b>	<b>199.4</b>
<b>2007-08 and Earlier Starts</b>				
South Ferriby Primary	37.0	36.6	-0.4	
Barton Adult Education Centre	4.9	4.9	0.0	
Brigg Primary School	9.6	0.0	-9.6	9.6
Brumby Engineering Specialist College	0.0	-9.0	-9.0	
Huntcliff School	0.0	-13.3	-13.3	
Schools Sustainability Initiative	600.8	659.1	58.3	
St Lukes Demolition	11.0	6.6	-4.4	4.4
Building Schools for the Future	1,998.0	1,844.2	-153.8	153.8
Big Lottery - Pe In Schools	151.0	118.6	-32.4	32.4
Kirton Primary Extension	8.0	1.7	-6.3	
Worlaby Primary - 3 Classroom	630.6	584.9	-45.7	45.7
Barton St Peters - 2 Classroom	228.8	216.2	-12.6	12.6
Parkwood Primary	21.0	12.7	-8.3	8.3
St Hugh's - Specialist School	73.0	70.4	-2.6	
Bowmandale Primary	0.0	1.2	1.2	
Flood Recovery Grant	0.0	0.8	0.8	
<b>Total 2007-08 and Earlier Starts</b>	<b>3,773.7</b>	<b>3,535.6</b>	<b>-238.1</b>	<b>266.8</b>
<b>2008-09 Starts</b>				
School Kitchens	150.8	217.4	66.6	
Children's Centres Phase 3 & Early Years	627.0	462.5	-164.5	164.5
Extended Schools	135.0	24.2	-110.8	110.8
Study United Capital Development	50.0	49.7	-0.3	
Oakfield Primary Amalgamation	166.4	171.4	5.0	
Lakeside New Primary	2.9	0.8	-2.1	2.1

Holme Valley Primary Extension	153.0	152.8	-0.2	
North Axholme Special School	100.0	105.2	5.2	
Environmental Improvement Grant	160.0	160.0	0.0	
Messingham Primary Consolidation	50.0	43.3	-6.7	6.7
<b>Total 2008-09 Starts</b>	<b>1,595.1</b>	<b>1,387.3</b>	<b>-207.8</b>	<b>284.1</b>
<b>Learning Development &amp; Support</b>	<b>8,472.8</b>	<b>7,702.5</b>	<b>-770.3</b>	<b>750.3</b>
<b>Total Children &amp; Young Peoples Service</b>	<b>8,931.5</b>	<b>7,813.1</b>	<b>-1,118.4</b>	<b>1,106.5</b>
<b>Finance</b>				
<b>2008-09 Starts</b>				
Council Tax Bill Redesign	0.0	8.2	8.2	
<b>Total Finance</b>	<b>0.0</b>	<b>8.2</b>	<b>8.2</b>	<b>0.0</b>
<b>Highways &amp; Planning Capital</b>				
<b>Rolling Programme</b>				
Local Transport Plan	4,885.1	4,392.2	-492.9	492.9
Safety Camera Partnership	62.0	38.1	-23.9	23.9
Street Lighting	360.0	360.0	0.0	
Countryside Rights of way	63.0	77.7	14.7	
<b>Total Rolling Programme</b>	<b>5,370.1</b>	<b>4,868.0</b>	<b>-502.1</b>	<b>516.8</b>
<b>2007-08 and Earlier Starts</b>				
Normanby Enterprise Park	448.7	445.1	-3.6	
Waters' Edge Visitor Centre	39.6	39.1	-0.5	
S Humber Bank Heritage Project	1,097.5	936.5	-161.0	161.0
Alkborough Flats	50.0	17.8	-32.2	
<b>Total 2007-08 and Earlier Starts</b>	<b>1,635.8</b>	<b>1,438.5</b>	<b>-197.3</b>	<b>161.0</b>
<b>2008-09 Starts</b>				
A15 Northern Section	2,124.7	2,124.7	0.0	
Drainage & Flood defence Work (externally Funded)	1,497.0	1,497.0	0.0	
Drainage & Flood defence Work (internally Funded)	1,000.0	1,002.7	2.7	
<b>Total 2008-09 Starts</b>	<b>4,621.7</b>	<b>4,624.4</b>	<b>2.7</b>	<b>0.0</b>
<b>Total Highways &amp; Planning Capital</b>	<b>11,627.6</b>	<b>10,930.9</b>	<b>-696.7</b>	<b>677.8</b>
<b>Neighbourhood &amp; Environment Capital</b>				
<b>Rolling Programme</b>				
Renovation Grants	845.0	846.9	1.9	
Disabled Facilities Grants	922.0	920.8	-1.2	1.2
Fleet Replacement Programme	721.9	1,082.1	360.2	

<b>Total Rolling Programme</b>	2,488.9	2,849.8	360.9	1.2
<b>2007-08 and Earlier Starts</b>				
Neighbourhood Service Brigg Depot	0.0	4.4	4.4	
Advance Crosby	847.0	971.9	124.9	-124.9
Replace Fuel Tanks -Station Road	15.0	0.0	-15.0	15.0
Homelessness Initiatives	77.0	13.8	-63.2	63.2
Housing Shelter	100.0	11.4	-88.6	88.6
<b>Total 2007-08 and Earlier Starts</b>	1,039.0	1,001.5	-37.5	41.9
<b>2008-09 Starts</b>				
Waste Containers and Storage	235.0	225.9	-9.1	9.1
Refurbishment of Cottage Beck Road Depot	339.0	20.8	-318.2	318.2
Waste Infrastructure	61.0	0.0	-61.0	61.0
Household Recycling Centre Improvements	65.0	61.5	-3.5	3.5
Acorns Housing	50.0	24.4	-25.6	25.6
Temporary Accommodation for Homeless People	30.0	25.0	-5.0	5.0
Young Peoples Housing	334.0	122.5	-211.5	211.5
Energy Efficiency	100.0	81.2	-18.8	18.8
<b>Total 2008-09 Starts</b>	1,214.0	561.3	-652.7	652.7
<b>Total Neighbourhood &amp; Environment Capital</b>	4,741.9	4,412.6	-329.3	695.8
<b>Local Area Agreement 2007-08 Starts</b>				
Cleaner Safer Greener	76.6	76.6	0.0	
<b>Total 2007-08 Starts</b>	76.6	76.6	0.0	0.0
<b>Total Local Area Agreement</b>	76.6	76.6	0.0	0.0
<b>Housing</b>				
Dryden Road Project	0.0	6.2	6.2	
Housing Major Repairs Allowance	0.0	7.1	7.1	
<b>Total Housing</b>	0.0	13.3	13.3	0.0
<b>Other</b>				
Vehicle Leasing	818.1	818.1	0.0	
Sub Regional Housing Project	2,712.0	3,102.1	390.1	-390.1
Sub Regional Management Scheme	100.0	64.9	-35.1	35.1
<b>Total Other</b>	3,630.1	3,985.1	355.0	-355.0
<b>Total Programme</b>	37,920.2	34,885.2	-3,035.0	3,232.3

**REVENUE REQUESTS TO CARRY FORWARD FUNDS 2008/09**
**Appendix 7**

Service	Request	2008/09 under spend £000	Carry Forward	
			request £000	proposed £000
Adult	Management development training required in preparation for the personalisation initiative.	-220	50	45
Highways	To meet future service pressures	-219	200	44
Children	Additional children In care costs resulting from the baby Peter case	-105	44	21
	Replacement integrated system to track training and development, 2020 workforce strategy		17	
Finance	Financial services: IT developments and IFRS	-237	79	48
	Audit and risk: agency work & training		11	
	LT&B: IT and interview room facilities		9	
	Procurement analysis (Spikes Cavell)		7	
HR	Pension strain costs for school employee	-29	11	6
Corporate	Satisfaction survey delayed from 2008/09	-422	50	86
	Temporary Skills for Life Officer		20	
	Site investigation, Barton (potential gypsy site)		20	
<b>Total</b>		<b>-1,232</b>	<b>518</b>	<b>250</b>

The table proposes a limit to the total carry forward of £250k, apportioned to the underspend achieved by each service. This gives each service a contribution towards the cost of each of the initiatives identified.