

NORTH LINCOLNSHIRE COUNCIL

**BUSINESS, INNOVATION, EMPLOYMENT AND SKILLS
CABINET MEMBER**

**PEOPLE DIRECTORATE
UPDATE OF CAPITAL PROGRAMMES**

1. OBJECT AND KEY POINTS IN THIS REPORT

1.1 The object of this report is to seek the Cabinet Member's approval for the implementation of the People Directorate's revised capital programme for 2016 – 2020.

1.2 The key points of this report are:

- The council's capital programme for 2016-2020 was approved on 23 February 2016, confirming the new funding allocations for the People Directorate.
- The local authority (LA) also receives funding from other sources such as developer contributions, which have also been factored into the programme.
- Based on current estimates, the People Directorate's programme proposes a total capital expenditure of £13.5m over the next four years.

2.0 BACKGROUND INFORMATION

2.1 The People Directorate's previous capital programme was approved on 29 June 2015. This report revises the current capital programme, taking into account new funding allocations and priorities. The revised programme, which is recommended for implementation, is presented in appendix 1.

2.2 The proposed capital programme shows estimated expenditure of £13.5m over the next four years (2016 -20120). Based on current estimates, 89 schemes are proposed (including multi-phase schemes).

2.3 The capital programme is used to:

- Ensure the directorate meets its statutory duties regarding the sufficient supply of school places. This includes increasing the supply of school places where required and repairing and

maintaining existing local authority school buildings to ensure they provide the best possible environment for children and young people.

- Enhance provision in relation to buildings that are used to deliver People Directorate services (eg children's centres, community hubs and youth centres) and sufficiency of specialist accommodation.

3.0 OPTIONS FOR CONSIDERATION

3.1 **Option 1:** To approve the revised capital programme, as presented in appendix 1.

4.0 ANALYSIS OF OPTIONS

4.1 Option 1

4.1.1 The proposed projects shown in appendix 1 are prioritised in order to:

- Ensure maintained schools are appropriately maintained in order to avoid unnecessary school closures and loss of school days.
- Help improve parental satisfaction, by planning for increased capacity at the earliest opportunity. Insufficient school places in particular areas may cause increased transport costs.
- Enhance community facilities to ensure that the local authority can provide the best possible service to our customers.

4.1.2 The prioritisation for 'feasibilities' and 'new starts' may be revised depending on emerging issues (ie, following completion of feasibility studies or due to unforeseen issues eg immediate work required because of asset failure). Appropriate revisions will ensure the programme is managed effectively and the most pressing priorities are addressed within the relevant budget envelopes.

4.1.3 The programme is based on estimates unless where a contract has been awarded. These estimates may change depending on the outcome of feasibility studies, design work and / or the competitiveness of contractors bidding for the works.

5. RESOURCE IMPLICATIONS (FINANCIAL, STAFFING, PROPERTY, IT)

5.1 **Finance:** Table 6.0 below show the funding allocations and expenditure over the next four years (2016-2020). The capital allocation was approved at the full council meeting on 23 February 2016⁽¹⁾. In order to calculate the total amount of funding available, it is necessary to deduct funding which must be delegated to schools and then include other funding sources such as developer contributions, schools contributions and slippage. This table

also reflect grant allocations which were subsequently confirmed by the Department for Education (DfE) on 16 March⁽²⁾.

Table 5.0: Summary of funding and expenditure

| | 2016/17 | 2017/18 | 2018/19 | 2019/20 |
|-----------------------------------------------------------------------------------|------------|------------|------------|------------|
| Funding | | | | |
| Capital Allocation (Feb 23 council meeting) | -4,614,000 | -2,441,000 | -2,741,000 | -2,741,000 |
| Confirmed funding adjustments, slippage other contributions and devolution of DFC | - 577,180 | -282,564 | -488,147 | -328,295 |
| Total funding available | -5,191,180 | -2,723,564 | -3,229,147 | -2,412,705 |
| Total in year costs | | | | |
| | 5,191,180 | 2,723,564 | 3,229,147 | 2,412,705 |
| Balance | | | | |
| | 0 | 0 | 0 | 0 |

5.2 Procurement will be undertaken in accordance with the council's relevant policies and procedures to ensure best value outcomes.

5.3 **Property:** Implementation of the capital programme will improve the quality of the council's assets through maintenance, modernisation or redevelopment.

6. OUTCOME OF INTEGRATED IMPACT ASSESSMENT (IF APPLICABLE)

6.1 An integrated impact assessment is not relevant regarding the overall programme of works.

6.2 **Statutory:** The capital programme supports the council to deliver its statutory duty to provide sufficient mainstream schools places to meet the needs of the population of the area, to secure appropriate special education needs provision where appropriate and to secure sufficient specialist accommodation.

7. OUTCOMES OF CONSULTATION AND CONFLICTS OF INTERESTS DECLARED

7.1 Prior to undertaking feasibilities at schools, the appropriate school leaders will be consulted.

8. RECOMMENDATIONS

8.1 That the Cabinet Member approves option 1, allowing the revised programme of works to be implemented.

8.2 To ensure the four year programme does not overspend, decisions for approving the priority order of schemes, based on feasibility outcomes and

resource availability, is delegated to the Assistant Director (Prevention and Commissioning).

- 8.3 Where the outcome of a feasibility study identifies that works need to be undertaken within the four year period, that the works may commence, having taking into resource limitations and the relative priorities of other schemes.
- 8.3 That the Assistant Director (Prevention and Commissioning) is able to approve and commission emergency works which, if not undertaken, may result in school closure or unacceptable risk of harm. These types of works may include, for example: addressing heating, electrical or building issues; repairing damage to a property; undertaking remedial works to reduce health and safety risks/hazards; undertaking works that are necessary to address safeguarding issues.
- 8.4 That the Assistant Director (Prevention and Commissioning) is able to approve and commission immediate works that are necessary for the local authority to meet its statutory duties relating to the supply of school places. These works will typically relate to smaller schemes (eg remodelling, re-provisioning or refurbishment projects) that will facilitate an increase in teaching / learning capacity within the school.

DIRECTOR OF PEOPLE

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Background Papers used in the preparation of this report:

- 1) Council Minutes. Capital Programme, 23 February 2016
<http://webarchive.northlincs.gov.uk/councilanddemocracy/council/councilminutes/council-23-february-2016/>
- 2) DfE Basic Need Allocations, 16 March 2016:
<https://www.gov.uk/government/publications/basic-need-allocations>
- 3) Health and Special Projects Cabinet Member Report (29 July 2015). People Directorate – Update of Capital Programmes

Appendix 1

| | 15/16 | 16/17 | 17/18 | 18/19 | 19/20 | Total |
|--------------------------------------------------------------|-------------|-------------|-------------|-------------|-------------|--------------|
| Funding | | | | | | |
| Total Funding Available | - 5,479,763 | - 5,191,180 | - 2,723,564 | - 3,229,147 | - 2,412,705 | - 19,036,359 |
| Major Refurbishments | | | | | | |
| Frodingham Infants School | | | | | | |
| Mechanical (Feasibility complete) | | 260,000 | | | | 260,000 |
| Electrical (feasibility complete) | | 99,426 | 67,513 | | | 166,939 |
| Roof (feasibility to be commissioned) | | | 150,000 | | | 150,000 |
| Scunthorpe CE Primary School | | | | | | |
| Mechanical (Feasibility commissioned) | | | | | 150,000 | 150,000 |
| Electrical (current scheme) | | 89,000 | 85,000 | 152,000 | | 326,000 |
| Roof (complete) | 87,000 | | | | | 87,000 |
| Basic Need - Scunthorpe CE Primary (complete) | 22,000 | | | | | 22,000 |
| New outside area (PSBP) (current scheme) | 280,000 | | | | | 280,000 |
| Althorpe & Keadby Primary School | | | | | | |
| Electrical (current scheme) | | 67,583 | 85,000 | 87,000 | | 239,583 |
| Mechanical (complete) | 110,363 | | | | | 110,363 |
| Enderby Rd Infants School | | | | | | |
| Mechanical (Feasibility complete) | | | 70,000 | | | 70,000 |
| Electrical (current scheme) | | 173,725 | | | | 173,725 |
| Access improvements (complete) | 40,000 | | | | | 40,000 |
| Windows (complete) | 49,926 | | | | | 49,926 |
| Bottesford Infants School | | | | | | |
| Mechanical (current scheme) | 20,000 | 96,000 | | | | 116,000 |
| Sir John Nelthorpe | | | | | | |
| Mechanical Phase 1 (current scheme) | | 295,000 | | | | 295,000 |
| Electrical Phase 1 (current scheme) | | 359,861 | | | | 359,861 |
| Roof Phase 1 (current scheme) | | 108,200 | | | | 108,200 |
| Mechanical Phase 2 (feasibility complete) | | | 200,000 | 200,000 | 116,000 | 516,000 |
| Electrical Phase 2 (feasibility complete) | | | 100,000 | 100,000 | 110,000 | 310,000 |
| Roof Phase 2 (feasibility complete) | | | 122,000 | 112,000 | 100,000 | 334,000 |
| Internal reorganisation (to facilitate above works) | | 100,000 | | | | 100,000 |
| Fencing (complete) | 32,500 | | | | | 32,500 |
| Frederick Gough School | | | | | | |
| Electrical (Feasibility complete) | | | 511,753 | 511,753 | 511,753 | 1,535,259 |
| Mechanical (Feasibility commissioned) | | 60,000 | - | | | 60,000 |
| Basic Need - Science Labs (current scheme) | | 100,000 | | | | 100,000 |
| Trentside Federation | | | | | | |
| Enhance outdoor provision | | | 0 | 200,000 | | 200,000 |
| Major Refurbishment Contingency | | | | | | |
| Enhance outdoor provision | | | | | | |
| Maintenance Mechanical | | | | | | |
| Winterton Junior School | | 52,000 | | | | 52,000 |
| Feasibilities commissioned | | | | | | |
| St Barnabas CE Primary (Feasibility complete) | | | | | 80,000 | 80,000 |
| Bowmandale Primary (feasibility complete) | | | | | 331,000 | 331,000 |
| Kirton Lindsey Primary School | | 45,000 | | | | 45,000 |
| Approved to commence feasibility (to be commissioned) | | | | | | |
| Barton St Peters CE Primary School | | | 30,000 | | | 30,000 |
| Berkeley Junior School | | | | 175,000 | 175,000 | 350,000 |
| Goxhill Primary School | | | 60,000 | | | 60,000 |
| West Butterwick CE Primary School | | | 25,000 | | | 25,000 |
| Completed Schemes | | | | | | |
| Oakfield Primary (complete) | 55,000 | | | | | 55,000 |

NB: This programme is not fixed. Estimated costs are likely to vary. Factors such as scheme complexity, unexpected results from site surveys or level of contractor competition can all have a significant impact of actual costs. Projects may need to be reprioritised/rephrased or cancelled in order to meet emerging priorities and resources allocations.

15/16

16/17

17/18

18/19

19/20

Total

Maintenance Electrical

| Current Schemes | | | | | | |
|-------------------------------------------------------|---------|--------|---------|---------|---------|---------|
| Berkeley Infants School | 100,759 | 87,000 | | | | 187,759 |
| Bottesford Junior School | 69,800 | 62,000 | 62,000 | | | 193,800 |
| John Harrison Primary School | | 75,718 | 140,000 | | | 215,718 |
| Killingholme Primary School | | 40,000 | | | | 40,000 |
| Wrawby St Mary's CE Primary School | | 23,000 | | | | 23,000 |
| | | | | | | |
| Feasibilities Commissioned: | | | | | | |
| Luddington & Garthorpe Primary (Feasibility complete) | | | 78,000 | | | 78,000 |
| St Barnabas CE Primary (feasibility complete) | | | | 18,000 | | 18,000 |
| Winterton Junior School (feasibility complete) | | | 160,000 | 150,000 | | 310,000 |
| | | | | | | |
| Approved to commence feasibility | | | | | | |
| Leys Farm Junior School | | | | 100,000 | 150,000 | 250,000 |

Maintenance Roof

| Current Schemes | | | | | | |
|------------------------------------------------------------------|---------|---------|--------|---------|---------|---------|
| Winterton Junior School Phase 1 | | 181,660 | | | | 181,660 |
| Winterton Junior School Phase 2 | | | 71,400 | | | 71,400 |
| Goxhill Primary School (Complete) | 206,387 | | | | | 206,387 |
| Killingholme Primary School | 80,000 | 205,000 | | | | 285,000 |
| St Hugh's Specialist College (complete) | 109,000 | | | | | 109,000 |
| | | | | | | - |
| Feasibilities Commissioned: | | | | | | - |
| Winterton CE Infants School Phase 1 doors (Feasibility complete) | | 19,691 | | | | 19,691 |
| Winterton CE Infants School Phase 2 (Feasibility complete) | | | | 80,309 | | 80,309 |
| | | | | | | - |
| Approved to commence feasibility | | | | | | - |
| Berkeley Junior School | | | | 110,000 | 110,000 | 220,000 |
| Darley Centre | | | | 100,000 | | 100,000 |
| Gunness & Burringham Primary School | | | | 35,000 | | 35,000 |
| Holme Valley Primary School | | | | | 100,000 | 100,000 |
| Leys Farm Junior School | | | | 70,000 | | 70,000 |

Other Maintenance

| | | | | | | |
|------------------------------------|--------|--|--|--|--|--------|
| Completed Schemes | | | | | | - |
| Darley Centre (windows) (complete) | 68,378 | | | | | 68,378 |

Basic Need

| | | | | | | |
|------------------------------------------------------------|---------|---------|---------|---------|---------|-----------|
| Current Schemes | | | | | | - |
| The Grange Primary School (PSBP) | | 229,200 | | | | 229,200 |
| Castledyke Primary (complete) | 291,769 | | | | | 291,769 |
| Hibaldstow Academy (complete) | 262,147 | | | | | 262,147 |
| Holme Valley Primary (complete) | 808,257 | | | | | 808,257 |
| St Peter & St Paul CE Primary (complete) | 445,663 | | | | | 445,663 |
| Brumby Junior School (PSBP) | 175,000 | | | | | 175,000 |
| | | | | | | - |
| Feasibilities Commissioned | | | | | | - |
| Basic Need Issues - Barton St Peter's | | 145,131 | 187,462 | | | 332,593 |
| | | | | | | - |
| Approved to commence feasibility | | | | | | - |
| Basic Need Issues - Scunthorpe North & South & Barton | | 146,392 | 298,436 | 458,085 | 478,952 | 1,381,865 |
| | | | | | | - |
| Recommend to commence feasibility | | | | | | - |
| High Needs Provision Special School and PRU Reorganisation | | 230,000 | 0 | 570,000 | | 800,000 |
| Berkeley Primary - increase capacity | | 400,000 | | | | 400,000 |
| Berkeley Primary - Merger remodeling | | | 160,000 | | | 160,000 |

NB: This programme is not fixed. Estimated costs are likely to vary. Factors such as scheme complexity, unexpected results from site surveys or level of contractor competition can all have a significant impact of actual costs. Projects may need to be reprioritised/rephrased or cancelled in order to meet emerging priorities and resources allocations.

| | 15/16 | 16/17 | 17/18 | 18/19 | 19/20 | Total |
|------------------------------------------------------------------|---------|---------|--------|-------|-------|---------|
| Priority School Build Programme | | | | | | |
| Crosby Primary School (PSPB) | 214,098 | 88,630 | | | | 302,728 |
| Burton upon Stather Primary (PSPB) | 194,997 | 55,000 | | | | 249,997 |
| The Vale Academy (PSBP) | 406,000 | | | | | 406,000 |
| Oasis Academy Henderson Avenue (PSBP) (Complete) | 15,394 | | | | | 15,394 |
| Brumby Junior School (PSBP) | 5,095 | | | | | 5,095 |
| Baysgarth School (PSBP) | 19,489 | | | | | 19,489 |
| Baysgarth School (PSBP) Canopy | | 60,000 | | | | 60,000 |
| Baysgarth School (PSBP) Contingency | | 100,000 | | | | 100,000 |
| Grange Primary | | 26,750 | | | | 26,750 |
| PSBP General Contingency | 88,000 | 86,213 | | | | 174,213 |
| School Organisation | | | | | | |
| Broughton Primary (complete) | 61,000 | | | | | 61,000 |
| Priory Lane Community School (complete) | 210,000 | | | | | 210,000 |
| Children Centres | | | | | | |
| Recommend to commence feasibility | | | | | | |
| Winterton - hub alterations | | 30,000 | | | | 30,000 |
| Henderson Ave CC - car park resurfacing | | | 40,000 | | | 40,000 |
| Epworth CC - 50% contribution towards external lighting and path | | 0 | 20,000 | | | 20,000 |
| Retention | | | | | | |
| Retention & outstanding costs | 8,911 | | | | | 8,911 |
| 2 Year Old Funding Scheme | | | | | | |
| Schemes | | | | | | |
| Riddings Nursery Phase 1& 2 | 5,100 | | | | | 5,100 |
| Doremi Nursery | 1,900 | | | | | 1,900 |
| Althorpe & Keadby Primary - extension to nursery | 33,000 | | | | | 33,000 |
| Westcliffe scheme | 70,000 | | | | | 70,000 |
| Ark | 3,000 | | | | | 3,000 |
| | | | | | | - |
| Universal Inf Free School Meals: | | | | | | |
| Slippage | | 15,000 | | | | 15,000 |
| Contribution to Temp Building Budget | | -15,000 | | | | - |
| 2015/16 Schemes | | | | | | |
| Oakfield Primary | 24,255 | | | | | 24,255 |
| St Barnabas CE Primary | 3,315 | | | | | 3,315 |
| Luddington & Garthorpe Primary | 986 | | | | | 986 |
| Crosby Primary | 986 | | | | | 986 |
| Bushfield Road Infants School | 16,542 | | | | | 16,542 |
| The Grange Primary | 725 | | | | | 725 |
| Bottesford Infants School | 725 | | | | | 725 |
| Scunthorpe CE Primary | 21,020 | | | | | 21,020 |
| Burton upon Stather Primary | 247 | | | | | 247 |
| Barton St Peter's CE Primary | 500 | | | | | 500 |
| Unallocated | 699 | | | | | 699 |
| | | | | | | |
| Additional Capital | | | | | | |
| Broughton Youth/Community Hub | 136,934 | 14,000 | | | | 150,934 |
| Broughton suitability and access | 30,802 | | | | | 30,802 |
| Alkborough Primary suitability and access | | 80,000 | | | | 80,000 |
| Burton Play | | 30,000 | | | | 30,000 |
| Wroot Travis Car Park | 12,264 | | | | | 12,264 |
| Children's sufficiency projects | | 231,000 | | | | 231,000 |
| Additional Capital Contingency | | 21,000 | | | | 21,000 |

NB: This programme is not fixed. Estimated costs are likely to vary. Factors such as scheme complexity, unexpected results from site surveys or level of contractor competition can all have a significant impact of actual costs. Projects may need to be reprioritised/rephrased or cancelled in order to meet emerging priorities and resources allocations.

| | 15/16 | 16/17 | 17/18 | 18/19 | 19/20 | Total |
|------------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|--------------------|
| Community Capital | | | | | | |
| Barton Community Hub | 55,367 | 226,000 | | | | 281,367 |
| Crowle Community Youth | 22,433 | | | | | 22,433 |
| Bottesford YC | 112,730 | | | | | 112,730 |
| Epworth Community Hub | 59,500 | | | | | 59,500 |
| Scunthorpe Wellbeing Hub | 37,800 | | | | | 37,800 |
| Brigg Community Hub | 36,000 | | | | | 36,000 |
| | | | | | | |
| Short Breaks | | | | | | |
| Changing Places Facility | | 55,000 | | | | 55,000 |
| | | | | | | |
| Temporary Buildings | | | | | | |
| New Holland CE & Methodist Primary | 50,000 | 337,000 | | | | 387,000 |
| | | | | | | |
| Sure Start | | | | | | |
| Wrawby Pre-school | 6,000 | | | | | 6,000 |
| | | | | | | |
| Sir John Mason House | | | | | | |
| Sir John Mason House | 200,000 | | | | | 200,000 |
| | | | | | | |
| Totals | | | | | | |
| Scheme Totals (In Year) | 5,479,763 | 5,191,180 | 2,723,564 | 3,229,147 | 2,412,705 | 19,036,359 |
| Funding | -5,479,763 | -5,191,180 | -2,723,564 | -3,229,147 | -2,412,705 | -19,036,359 |
| Balance | 0 | 0 | 0 | 0 | 0 | 0 |

NB: This programme is not fixed. Estimated costs are likely to vary. Factors such as scheme complexity, unexpected results from site surveys or level of contractor competition can all have a significant impact of actual costs. Projects may need to be prioritised/rephrased or cancelled in order to meet emerging priorities and resources allocations.