

NORTH LINCOLNSHIRE COUNCIL

COUNCIL

LOCAL DEVELOPMENT SCHEME

1. OBJECT AND KEY POINTS IN THIS REPORT

- 1.1 To inform members of the issues involved in preparing a revised Local Development Scheme.
- 1.2 That members consider approving the revised Local Development Scheme.

2. BACKGROUND INFORMATION

- 2.1 The Local Development Scheme (LDS) is the project plan for the delivery of the North Lincolnshire Local Development Framework (LDF). The current LDS was approved by Full Council at its meeting of 18th November 2009. Since the approval of the previous Local Development Scheme there have been a number of issues that have impacted on its deliverability, and will require the timetabling to be amended accordingly.
- 2.2 There are a number of amendments proposed to the timetable. The first of these relates to the Core Strategy Development Plan Document (DPD). It was initially set out that the submission draft would be published to allow representations on soundness to be made in February/March 2010, however due to the need to agree the Exceptions Test Strategy with the Environment Agency, and the time taken to get that agreement, and the completion of the evidence base it was not possible to publish the document until the end of May 2010. This is reflected in the amended timetable.
- 2.3 The next amendments relate to the Lincolnshire Lakes Area Action Plan (AAP) and the Minerals and Waste DPD. The timetable for the production of the Lincolnshire Lakes AAP was always considered to be fluid due to the availability of funding. It is proposed that the first round of consultation will now take place in February/March 2011, with a second round in July/August 2011. The final round of consultation on the submission draft is proposed to take place in March 2012, with submission to the Secretary of State in August 2012 and the independent examination taking place in December 2012. Adoption is anticipated in July 2013.
- 2.4 In respect of the Minerals and Waste DPD, the first round of public consultation was scheduled to take place during July/August 2010. However, there have been a number of problems obtaining relevant data about waste

and minerals as part of the evidence base to underpin the document. Also sufficient time is required to allow the Sustainability Appraisal and Habitats Regulations Assessment to be undertaken. Accordingly, it is proposed to undertake the first round of public consultation on the DPD in November/December 2010.

- 2.5 It is important to note that the timetable as proposed in the revised Local Development Scheme for the production of the Housing & Employment Land Allocations DPD, Proposals Map and Minerals & Waste DPD is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. Any delay on the Core Strategy will subsequently impact on the adoption of the other documents and therefore the timetable includes a contingency to address this issue in the event of it occurring.
- 2.6 Present government guidance provided by Government Office for Yorkshire and the Humber and the Planning Inspectorate is to proceed with the delivery of its Local Development Framework even with the abolition of Regional Spatial Strategies. Council will be informed of any change in future planning legislation as soon as practicable.

3. OPTIONS FOR CONSIDERATION

- 3.1 There are two options for consideration, which are as follows:
- Option 1 – approve the revised Local Development Scheme.
 - Option 2 – do not approve the revised Local Development Scheme.

4 ANALYSIS OF OPTIONS

- 4.1 Option 1 would ensure that the council has in place an up to date and relevant Local Development Scheme, which clearly sets out its programme for delivery of the various documents that make up the Local Development Framework. In particular it will allow the local community and other key stakeholders to see when they can become involved in the Local Development Framework process. Most importantly it is a requirement of PINS for the independent examination of a DPD to have an up to date Local Development Scheme in place in ensuring that documents are found to be sound.
- 4.2 Option 2 would mean that the Local Development Scheme would no longer be relevant. This would mean it would be difficult for the local community and other key stakeholders to ascertain exactly when they would be able to get involved in the public consultation stages of the Local Development Framework and feed in their views. Most importantly it could result in any Development Plan Documents being found unsound – all documents must be prepared in line with the Local Development Scheme to be found sound.

5. RESOURCE IMPLICATIONS (FINANCIAL, STAFFING, PROPERTY, IT)

- 5.1 Financial – Resources for delivery will come from the Local Development Framework budget.
- 5.2 Staffing – Work to be undertaken by staff from within the Spatial Planning team working in partnership with other council services and key stakeholders.
- 5.3 Property & IT – There are no property or IT implications.

6. OTHER IMPLICATIONS (STATUTORY, ENVIRONMENTAL, DIVERSITY, SECTION 17 - CRIME AND DISORDER, RISK AND OTHER)

- 6.1 Statutory – Implementing the North Lincolnshire Local Development Framework in accordance with the requirements of the Planning & Compulsory Purchase Act 2004, the Planning Act 2008, the Town & Country Planning (Local Development) (England) Regulations 2004 and the Town & Country Planning (Local Development) (England) (Amendment) Regulations 2008.
- 6.2 Environmental – The preparation and implementation of the North Lincolnshire Local Development Framework will assist in the delivery of sustainable development.
- 6.3 Diversity - There are no direct implications for diversity.
- 6.4 Section 17: Crime & Disorder - There are no direct implications under Section 17.

7. OUTCOMES OF CONSULTATION

- 7.1 The amended Local Development Scheme will be posted on the LDF page of the council's website to keep stakeholders and the public aware of the revisions.

8. RECOMMENDATIONS

- 8.1 That the revised Local Development Scheme be approved.
- 8.2 That the Local Development Scheme be amended, as appropriate, should any legislative changes arise in order to ensure it is continually up to date.

HEAD OF STRATEGIC REGENERATION, HOUSING & DEVELOPMENT

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Background Papers used in the preparation of this report

Planning & Compulsory Purchase Act 2004 (TSO)

Town & Country Planning (Local Development) (England) Regulations 2004 (TSO)

Town & Country Planning (Local Development) (England) (Amendment) Regulations 2008 (TSO)

Town & Country Planning (Local Development) (England) (Amendment) Regulations 2009 (TSO)

Plan Making Manual (Planning Advisory Service)

Planning Policy Statement (PPS) 12: Local Spatial Planning (DCLG, 2008)

Local Development Scheme for North Lincolnshire

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EXECUTIVE SUMMARY

North Lincolnshire is entering a new era of change and regeneration to underpin its vision of "*Transforming North Lincolnshire for the benefit of all*". Major regeneration is taking place in Scunthorpe via a range of transformational projects such as the town centre regeneration, The Pods sports facility and the Lincolnshire Lakes. In Crowle, the Market Place is being regenerated to improve the town centre and create a vibrant space. At the South Humber Bank, large scale investment is coming forward and will greatly enhance the local economy as well as making the most of this national and international opportunity. All this change will need to take place in the context of protecting and enhancing the area's world class natural and built environment, as well as making sure infrastructure is provided to deliver these changes. The Local Development Framework (LDF) will have a major role in ensuring that this takes place.

The LDF was created by the changes to the statutory planning system introduced by the Planning & Compulsory Purchase Act 2004 and its associated regulations. It replaced the previous system of development plans (Regional Planning Guidance (RPG), Structure Plans and Local Plans) with a more streamlined version consisting of the Regional Spatial Strategy (RSS) and Local Development Framework (LDF). Since the 2004 Act, there have been a number of changes to the system due to the introduction of the Planning Act 2008 and its associated regulations. Therefore, it is considered appropriate to revise this Local Development Scheme (LDS) to take account of them.

This system places a strong emphasis on delivery of the right development in the right place at the right time, based around the principles of sustainable development, spatial planning and community involvement.

A key part of the LDF is the Local Development Scheme (LDS). It sets the future planning policy documents which will be prepared together with a programme of when they will be prepared and when the community can get involved in the process.

This is North Lincolnshire Council's fourth Local Development Scheme (LDS) and shows the planning policy documents which the Council intends to prepare up until January 2013. Progress against the milestones set out in the Local Development Scheme (LDS) will be measured through the Annual Monitoring Report (AMR).

Using this Document

This document sets out a timetable and includes information for each of the documents being produced as part of the LDF. It also provides an overview of the LDF system and how the council intends to deliver and manage it.

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Glossary

Area Action Plan (AAP) - These Plans will focus upon implementation, providing an important mechanism for ensuring development of an appropriate, scale, mix and quality for key areas of opportunity, change or conservation.

Annual Monitoring Report (AMR) - Authorities are required to produce AMRs to assess the implementation of the LDS and the extent to which policies in LDDs are being achieved.

Core Strategy – The long term spatial vision and strategy for the area including the key strategic policies and proposals to deliver that vision.

Development Plan - The framework of statutory plans which affect an area. Currently this consists of the Yorkshire & Humber Plan - Regional Spatial Strategy to 2026, and the saved policies of the North Lincolnshire Local Plan. In future it will consist of the Yorkshire and Humber Plan, and the Development Plan Documents of the North Lincolnshire Local Development Framework. Decisions on planning applications should conform to the development plan, unless material considerations dictate otherwise.

Development Plan Document (DPD) - The Documents that a local planning authority must prepare, and which have to be subject to rigorous procedures of community involvement, consultation and independent examination. The DPDs the council should produce are:

- Core Strategy
- Site Specific allocations of land
- Area Action Plans (where needed); and
- Proposals Map (with inset maps, where necessary)

Government Office for Yorkshire and the Humber (GOYH) – Represents major government departments in the Yorkshire and Humber region. Local Planning Authorities are required to consult the Secretary of State (via the GOYH Planning Teams) about the policies they propose to include in their development plans.

Local Development Document (LDD) – The generic term for documents that can be included in the Local Development Framework (LDF). Comprises Development Plan Documents (DPDs), Supplementary Planning Documents (SPDs) and the Statement of Community Involvement (SCI).

Local Development Framework (LDF) - The LDF will contain a portfolio of LDDs which will provide the local planning authority's policies for meeting the community's economic, environmental and social aims for the future of their area where this affects the development of land.

Local Development Scheme (LDS) - The LDS sets out the programme and timetable for preparing the LDDs.

Local Plan – *Part of the Development Plan under the old system. Statutory area wide document prepared under the old system that sets out land use policies and proposals for the area.*

Planning Policy Guidance (PPG) - *Statements of Government policy on a range of topics – being replaced over time by Planning Policy Statements.*

Planning Policy Statement (PPS) - Government statements of national planning policy, being phased in to supersede Planning Policy Guidance notes (PPGs). The LDF must conform to these planning policy statements.

Proposals Map - Illustrates policies and proposals in development plan documents.

Regional Planning Guidance (RPG) - *Non-statutory guidance under the old system, issued by the Secretary of State setting out regional planning policy – being replaced by the Regional Spatial Strategy.*

Regional Spatial Strategy (RSS) - Sets out the higher level policies in relation to the development and use of land across the Yorkshire & Humber region until 2026. It forms part of the development plan for local planning authorities. Planning Policy Statement (PPS) 11: *Regional Spatial Strategies* provides detailed guidance on the function and preparation of Regional Spatial Strategies.

Spatial Strategy – LDDs are required to adopt a spatial planning approach. This goes beyond traditional land use planning to bring together and integrate policies for the development and use of land with other policies and programmes which influence the nature of places and how they function.

Statement of Community Involvement (SCI) - Document explaining to stakeholders and the community, how and when they can be involved in the preparation of the LDF, and the steps that will be taken to facilitate this involvement.

Strategic Environmental Assessment (SEA) – Environmental assessment of policies, plans and programmes required under European SEA Directive 2001/42/EC

Structure Plan – *Part of the Development Plan under the old system – abolished under the new system. Statutory document setting out county-wide land use strategy and policies.*

Supplementary Planning Document (SPD) - SPDs are intended to elaborate upon the policy and proposals in DPDs but do not have their status. They can also be used as a material planning consideration when considering planning applications. As they do not have the same status as DPDs, there is no requirement for a public examination although there will be ongoing community involvement during the preparation process.

Supplementary Planning Guidance (SPG) - *Non-statutory guidance prepared under the old system to expand upon policies and proposals in the Local Plan or Structure Plan. Being replaced by Supplementary Planning Documents.*

Sustainability Appraisal (SA) – A social, economic and environmental appraisal of strategy, policies and proposals – required for the Regional Spatial Strategy, all Development Plan Documents and some Supplementary Planning Documents. To be undertaken jointly with the Strategic Environmental Assessment.

NB – entries shown in *italics* relate to terms relating solely to the old planning system (under the Town & Country Planning Act 1990 as amended by the Planning & Compensation Act 1991).

1 INTRODUCTION

- 1.1 The Planning and Compulsory Purchase Act 2004 requires the council to prepare a Local Development Framework (LDF) for North Lincolnshire. As part of this process, the Council are also required to prepare and maintain a Local Development Scheme (LDS).
- 1.2 This Local Development Scheme (LDS) presents the council's plans for the production of the various documents which will make up the Local Development Framework (LDF) for North Lincolnshire. It sets out the timetable for the production of these documents and the proposals for their monitoring and review.
- 1.3 These documents set out the spatial strategy for the area and consist of two types of document known as Development Plan Documents (DPDs) and Supplementary Planning Documents (SPDs). Collectively, they are known as Local Development Documents (LDDs). The Development Plan Documents (DPDs), together with the Yorkshire & Humber Plan - Regional Spatial Strategy to 2026 will form the statutory development plan for North Lincolnshire and provide the basis upon which all planning decisions are made.
- 1.4 The LDS sets out a programme for the production of the documents which will make up the North Lincolnshire Local Development Framework (LDF). For each of the documents the scheme sets out the various stages when stakeholders and the local community will be consulted on the issues and proposals. The Council is committed to the preparation of the Local Development Framework (LDF) with the close involvement of stakeholders and the local community. The approach to involving key groups, local residents and other interested parties in the preparation of the framework is set out in the Statement of Community Involvement (SCI).
- 1.5 The LDS will be submitted to the Secretary of State for consideration and it will also be sent to the Planning Inspectorate in order to inform them about the timescales for preparing the documents.
- 1.6 The scheme will be kept under review and rolled forward on an annual basis to take account of progress on the documents. The need for any review will be based on the conclusions of the Annual Monitoring Report (AMR).

2 RELATIONSHIP WITH EXISTING PLANNING POLICY DOCUMENTS

- 2.1 Once adopted, the Local Development Documents (LDDs) will provide the new planning policy framework for North Lincolnshire replacing the existing planning policy framework for the area. Until this point, the existing planning policy framework will remain in force.
- 2.2 For North Lincolnshire, the existing planning policy framework is the Yorkshire & Humber Plan - Regional Spatial Strategy to 2026 (May 2008), and the saved policies of the adopted North Lincolnshire Local Plan (May 2003) as well as any relevant Supplementary Planning Guidance (SPG) notes which have been saved alongside their parent policies in the Local Plan.
- 2.3 Under the 2004 Act, all existing planning policy was initially saved for a period of three years (up to September 2007). After that date, further provision was made for policies to be saved with the agreement of the Secretary of State. North Lincolnshire Council submitted a schedule of those policies which it wished to save in 2007, with the Secretary of State issuing a direction as to which policies could be saved. A list of the saved policies, together with a list of the deleted policies and the Secretary of State's direction are available on the council's website www.northlincs.gov.uk. All saved SPGs are also available on the website.
- 2.4 When each of the Development Plan Document reaches the publication stage, a schedule of those policies from the existing Local Plan which it replaces, will be included.

3 LOCAL DEVELOPMENT DOCUMENTS

- 3.1 The Planning & Compulsory Purchase Act 2004 requires North Lincolnshire Council to prepare a series of Local Development Documents (LDDs) which will deliver the spatial strategy for the Council's area. Some of these will be Development Plan Documents (DPDs) which, together with the Regional Spatial Strategy (RSS), will make up the statutory development plan for the area. Others will be Supplementary Planning Documents (SPDs) providing guidance to supplement development plan policies.
- 3.2 Councils are required to prepare the following Development Plans Documents (LDDs):
- A Core Strategy – this will set out the overall spatial strategy for the area, including a vision of what type of place it will be in 15 or 20 years time and the key policies and proposals which will be required to achieve it;
 - Site specific allocations of land – this will provide details of how the requirements of the policies and proposals set out in the core strategy will be met on the ground;
 - A Proposals Map – this will geographically illustrate the policies and proposals set out in the Development Plan Documents (DPDs) which will be produced; and
 - Area Action Plans where needed- these may be more detailed plans for areas where significant change or conservation is envisaged.
- 3.3 The Statement of Community Involvement (SCI) sets out how key stakeholders and the local community will be consulted and involved in the preparation of Local Development Documents (LDDs) as well as the decision making process on major planning applications.
- 3.4 Whilst preparing the Local Development Framework (LDF), the Council must also conduct a sustainability appraisal (SA) and strategic environmental assessment (SEA) of the policies and proposals set out in the local development documents (LDDs). The Local Development Scheme (LDS) shows in the document profiles the key stages in the preparation of the sustainability appraisal. Reports on the sustainability appraisal of the proposed DPDs and SPDs will be produced at key stages including Pre-Submission and Publication and will be available for consultation.

4 NORTH LINCOLNSHIRE'S LOCAL DEVELOPMENT SCHEME

- 4.1 The council has considered which local development documents (LDDs) it intends to prepare over the next five year period – up until 2015. Diagram 1 sets out the schedule for the production of the documents over this period. The Document Profiles provide a more detailed description of the stages for the preparation of the local development documents (LDDs). For this period, the council will concentrate on preparing key Development Plan Documents which will set out the strategy for North Lincolnshire and identify site specific allocations to meet the strategy. The documents which will be prepared are the Core Strategy; Housing & Employment Land Allocations; Lincolnshire Lakes Area Action Plan; Proposals Map; Minerals & Waste and General Policies. It should be noted that the Statement of Community Involvement has already been adopted.

- 4.2 The DPDs which the council intends to prepare are:

Core Strategy

The Core Strategy is the principal document in the Local Development Framework (LDF) and will set out the council's vision and spatial strategy for the future development of North Lincolnshire up until 2026. It will identify the development needs for the area and the broad locations for new developments to meet these needs. A key diagram will be used to illustrate this strategy. It will be prepared to be in conformity with Regional Spatial Strategy (RSS) and will have regard to the Sustainable Community Strategy. The Core Strategy is the Local Development Document (LDD) with which all other Development Plan Documents (DPDs)/Supplementary Planning Documents (SPDs) need to be in conformity.

Following the European Court of Justice ruling that the United Kingdom had not fully interpreted the European Habitats Directive (Directive 92/43/EEC) into UK Law, the Office of the Deputy Prime Minister (ODPM) announced that Appropriate Assessments must be undertaken for any land use plan affecting a European nature conservation site. The Humber Estuary and Thorne and Hatfield Moors are identified as a Special Protection Area (SPA) within the Directive and the Core Strategy will affect this site.

Accordingly, in order to undertake an Appropriate Assessment before consulting on the Core Strategy - Preferred Options, originally scheduled to take place in April 2006, the Core Strategy timetable was amended and the Core Strategy – Preferred Options was issued for consultation in September 2006.

Over 5,000 representations were received during public consultation on the Core Strategy: Preferred Options. The time required to address the representations coupled with the publication of the Regional Spatial Strategy in May 2008 and the need to further enhance the evidence base resulted in the timetable for the production of the Submission Core Strategy being amended.

Following the Preferred Options stage, the timetable for the preparation of the Core Strategy has been amended in order to allow for representations to be assessed, further evidence to be gathered and to take on board the changes to the LDF system brought in through the Planning Act 2008.

Housing & Employment Land Allocations

The location of new housing and employment development are two of the key factors in determining how an area grows and develops and meets the needs of its people. This document will set out where sites for housing and employment development will be located and what size they will be. These allocations will contribute to meeting the vision and aims for the future development of North Lincolnshire contained in the Core Strategy. It also includes sites for Gypsy and Traveller accommodation, town/district centre boundaries and settlement development limits.

Early work commenced on this document in September 2006 with a call for landowners and agents to put forward sites for potential inclusion in the Issues and Options Paper. This process ended in mid December 2006 and around 500 sites were submitted.

The Issues & Options version of the document was published for a six week consultation period between mid October and early November 2007. The document contained all sites (around 500) which were received during the call for sites process in late 2006. The consultation attracted over 2,500 representations from over 800 groups, organisations and individuals. Following this consultation exercise the number of sites was reduced and they were included in the Pre-Submission Consultation - Second Stage document (formerly known as Preferred Options). When issued for public consultation this document received over 1,500 representations from nearly 1,100 groups, organisations and individuals.

Proposals Map

The Proposals Map will set out geographically, on an Ordnance Survey base, the adopted development plan policies of the council. The Proposals Map will be revised as each new development plan document is adopted and will always reflect the up-to-date plan for the area; including where a policy is replaced or when a saved policy ceases to be part of the Local Development Framework. The adopted proposals map can only be changed as a result of a development plan document being adopted. However, if a Core Strategy development plan document does not contain any site-specific policy, the adopted proposals map will not be changed.

Separate inset maps may be used to show policies for part of the authority's area, such as the policies for area action plans or for individual settlements, which must all be shown on the adopted proposals map. Where inset maps are used, the geographical area they will cover will be identified on the main adopted proposals map.

Minerals & Waste

This document sets out the detailed policies and proposals for safeguarding, extraction and use of minerals and the sustainable management of waste in North Lincolnshire. It will identify the key locations to be safeguarded as future mineral resources and will promote their sustainable use. It will also provide a framework for assessing proposals for mineral extraction. In respect of waste it will cover the identification of future waste management needs, the promotion of sustainable waste management options and the protection of people and the environment from the harmful effects of waste development.

General Policies (New Development Plan Document)

This document will set out detailed policies and designations for those matters not being considered in the Housing & Employment Land Allocations or Minerals & Waste Development Plan Documents. These will include environmental and landscape designations as well as areas of protected open space. It will also contain more detailed policies for Development Management.

Supplementary Planning Documents

It is now considered appropriate to prepare a number of Supplementary Planning Documents (SPD) in order to assist with the implementation of the policies set out in the Core Strategy. Careful consideration has been given to those priority issues where an SPD is required. Accordingly the following SPDs will be prepared:

Affordable Housing - will provide guidance for developers, affordable housing providers and other interested parties on the council's approach to securing the maximum provision of affordable housing in accordance with Core Strategy policy, without compromising the viability of a development. It will help to speed the process of determining planning applications for housing development by ensuring that requirements relating to the provision of affordable housing are taken into account at the earliest stage in negotiations. Overall it will promote sustainable communities and development by ensuring a high quality of design and layout in affordable housing provision and promoting mixed and balanced communities.

Biodiversity - will expand on policies included in the Core Strategy, which seek to ensure that biodiversity is adequately protected and enhanced throughout the development process. It also builds on national policy: Planning Policy Statement 1 - Delivering Sustainable Development and Planning Policy Statement 9 - Biodiversity and Geological Conservation, which promote sustainable, well-designed development while seeking to ensure that biodiversity and appropriate landscaping are fully integrated into new developments.

Developer Contributions - will set out the council's proposals and approach to securing Developer Contributions. Its purpose is to: explain how the council will seek to ensure speed, transparency and consistency in the implementation of planning policies through planning obligations; indicate the infrastructure requirements which are likely to be needed to make the development acceptable; allow developers to predict as accurately as possible the likely costs of contributions when considering the development potential of sites; provide guidance on standard formulae for calculating contributions, where considered appropriate; and set out standard legal agreements so developers are aware of the undertakings required from the outset.

Renewable Energy - will provide guidance on the development of renewable energy generation sources in North Lincolnshire.

Design - will provide design guidance to ensure that future development creates attractive and sustainable places, where people want to live, work and visit. Furthermore, it seeks to ensure that design is part of the planning process to deliver high quality development that respects and improves local character, creating buildings and places that inspire, excite and delight.

- 4.3 The council has already adopted one local development document (LDD):

Statement of Community Involvement (SCI)

The Statement of Community Involvement (SCI) identifies the process by which the council will engage in consultation with the local community and key stakeholders on each LDD that will be produced at every stage of its preparation. It will also set out how the community will be consulted on planning applications for significant developments.

The Draft Statement of Community Involvement was issued for consultation in June/July 2005. It was then submitted to the Secretary of State for independent examination in October 2005, followed by consultation during late October and early December 2005. The independent examination took place in February 2006 and the Inspector's binding report was received by the council in March 2006. The Statement of Community Involvement was adopted in April 2006.

A review of this document commenced in November 2009 due to changes to the Local Development Framework (LDF) system introduced by the Town & Country Planning (Local Development) (England) Regulations 2008 which amend the consultation procedures to be used when preparing the various documents which made up the LDF. Consultation on revised version of the SCI took place between late November 2009 and early January 2010, attracting a total of 26 comments from 12 organisations, groups or individuals. It is expected that the revised SCI will be adopted in July 2010.

The following profiles set out the Development Plan Documents (DPDs) which the council intend to prepare in the coming years.

Core Strategy Development Plan Document		Organisation & Production Arrangements
Role & Subject	Sets out the spatial vision, spatial objectives and strategy for the development of North Lincolnshire and the strategic framework for the control of development.	Prepared By Spatial Planning
Coverage	North Lincolnshire-wide.	Political Management Full Council
Status	Development Plan Document.	Internal Resources Staff resources from Strategic Regeneration, Housing & Development service. Other council services.
Conformity	With national planning policy, Regional Spatial Strategy and the Sustainable Community Strategy.	External Resources Consultants; Stakeholders
Production Timetable		
Pre-production – commencement of preparation		November 2005
Preparation of issues and options including consultation		April to August 2006
Preferred Options – public consultation		October to December 2006
Consideration of representations and discussions with community and stakeholders		January 2006 to November 2008
Preparation of finalised DPD and amendments to sustainability appraisal report		February 2009 to April 2010
Publication of finalised DPD and period for making representations on soundness		May to July 2010
Consideration of representations and preparation of submission material		July to August 2010
Submission of DPD to Secretary of State		August 2010
Pre-examination meeting		October 2010
Examination period		December 2010
Receipt of Inspector's binding report		April 2011
Adoption and publication of document		July 2011
Community & Stakeholder Involvement		
<p>The council will involve the local community and key stakeholders at all stages in the preparation of the Core Strategy DPD. Details of how the council proposes to do this are set out in the adopted Statement of Community Involvement.</p> <p>Significant levels of public involvement have already taken place at Issues & Options stage with a Special Direct magazine, questionnaire, film and full issues and options document. In addition a revised Issues and Options document was issued for a short consultation period. At Preferred Options, a full document and official representation form was issued for a 6 week consultation period. The consultation was also trailed in the local press as well as Direct magazine and the council website. Comments were able to be made on line via the council's Limehouse consultation system.</p> <p>The finalised Core Strategy will be published in order to invite representations on the soundness of the document over a six week period. This reflects the changes to the Local Development Framework system set out in the Planning Act 2008 and revised regulations as well as PPS12: Local Spatial Planning. During this period, all documentation will be available for public inspection at Local Link offices and branch libraries. It will also be available on the council website. Comments will be able to be made using the Limehouse consultation system. It will also be trailed in the local press and Direct Magazine.</p> <p>Following this period, comments will be assessed and submission material prepared. At the submission stage, the Core Strategy will be submitted to the Secretary of State for independent examination. At independent examination key issues which require to be resolved will be discussed at this stage and a Planning Inspector will reach his/her decision, which will outlined in his/her report, the recommendations of which are binding on the council. Following changes to the document, the Core Strategy will be adopted.</p>		
Monitoring & Review Process		
Progress on meeting the milestones for the preparation of the Core Strategy will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. After adoption the AMR will monitor its implementation against the targets and indicators set out in the document.		

NORTH LINCOLNSHIRE LOCAL DEVELOPMENT FRAMEWORK

Housing & Employment Land Allocations DPD	Organisation & Production Arrangements
Role & Subject	Prepared By
Will set out land allocations for housing and employment to 2026. It will also identify sites for Gypsy and Traveller accommodation and will establish settlement development limits/boundaries.	Spatial Planning
Coverage	Political Management
North Lincolnshire-wide	Full Council
Status	Internal Resources
Development Plan Document	Staff resources from Strategic Regeneration, Housing & Development service
Conformity	External Resources
With RSS and Core Strategy.	Relevant stakeholders; Consultants
Production Timetable	
Pre-production – commencement of preparation	September 2006
Preparation of issues and options including consultation	October to November 2007
Consideration of consultation responses and assessment of sites	January to August 2008
Preparation of pre-submission - second stage document & sustainability appraisal report	September to December 2008
Pre-submission - second stage - public consultation	January to February 2009
Consideration of representations and assessment of sites	March 2009 to March 2010
Preparation of finalised DPD and amendments to sustainability appraisal report	April to September 2010
Publication of finalised DPD and period for making representations on soundness	November to December 2010
Consideration of representations and preparation of submission material	January to March 2011
Submission of DPD to Secretary of State	March 2011
Pre-examination meeting	June 2011
Examination period	August 2011
Receipt of Inspector's binding report	December 2011
Adoption and publication of document	March 2012
Community & Stakeholder Involvement	
<p>The council will involve the local community and key stakeholders at all stages in the preparation of the Housing and Employment Land Allocations DPD. Details of how the council proposes to do this are set out in the adopted Statement of Community Involvement.</p> <p>The first stage of consultation involved a "call" to landowners, developers and agents to put forward sites which they felt were suitable for inclusion for housing and/or employment use in the emerging DPD. An advert was placed in Direct magazine and on the council's website. Between late September and mid December 2006, over 500 sites were submitted. The second stage of consultation involved putting all sites received together with some of the Local Plan non-committed sites in an Issues and Options document which was issued for public consultation for around 6 to 8 weeks. The document contained a series of maps showing all the submitted sites together with proposals for alterations to development limits. In total around 2,500 representations were received. A further consultation exercise took place in August/September 2008 on a number of sites with the potential for use as Gypsy & Traveller accommodation. Around 1,000 representations were received.</p> <p>For the Pre-Submission Consultation - Second Stage, a document containing a reduced number of sites was produced. The Draft SA report was also made available for consultation at the same time. There was a six week consultation period. All documentation was available on the council's website as well as at Local Link Offices and Libraries. Over 1,500 responses were received during the consultation period.</p> <p>The finalised DPD will be published in order to invite representations on the soundness of the document over a six week period. This reflects the changes to the Local Development Framework. During this period, all documentation will be available for public inspection at Local Link offices and branch libraries. It will also be available on the council website. Comments will be able to be made using the Limehouse consultation system.</p> <p>Following this period, comments will be assessed and submission material prepared. At the submission stage, the DPD will be submitted to the Secretary of State for independent examination. At independent examination key issues which require to be resolved will be discussed and a Planning Inspector will reach his/her decision, which will be outlined in his/her report, the recommendations of which are binding on the council. Following changes to the document, the DPD will be adopted.</p>	
Monitoring & Review Process	
Progress on meeting the milestones for the preparation of the Housing & Employment Land Allocations DPD will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. The AMR will monitor its implementation against the targets and indicators set out in the document.	
Note	
It should be noted that the timetable for the production of the Housing & Employment Land Allocations DPD, is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.	

Proposals Map	Organisation & Production Arrangements
Role & Subject	Prepared By
The Proposals Map (including settlement insets) will illustrate, the policies and proposals contained the various DPDs which make up the LDF on an Ordnance Survey map base. It will also show saved policies from the North Lincolnshire Local Plan.	Spatial Planning
Coverage	Political Management
North Lincolnshire-wide	Full Council
Status	Internal Resources
Development Plan Document	Staff resources from Strategic Regeneration, Housing & Development service
Conformity	External Resources
With RSS and Core Strategy.	Relevant stakeholders; Consultants
Production Timetable	
Pre-production – commencement of preparation	September 2006
Preparation of issues and options including consultation	October to November 2007
Consideration of consultation responses and assessment of sites	January to August 2008
Preparation of pre-submission - second stage document and sustainability appraisal report	September to December 2008
Pre-submission - second stage - public consultation	January to February 2009
Consideration of representations and assessment of sites	March 2009 to March 2010
Preparation of finalised DPD and amendments to sustainability appraisal report	April to September 2010
Publication of finalised DPD and period for making representations on soundness	November to December 2010
Consideration of representations and preparation of submission material	January to March 2011
Submission of DPD to Secretary of State	March 2011
Pre-examination meeting	June 2011
Examination period	August 2011
Receipt of Inspector's Report	December 2011
Adoption and publication of DPD	March 2012
Community & Stakeholder Involvement	
This is outlined in the Statement of Community Involvement, which forms the basis for engaging the community in the process. See comments in relation to the Housing & Employment Land Allocations DPD.	
Monitoring & Review Process	
Progress on meeting the milestones for the preparation of the Housing & Employment Land Allocations DPD will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. Its implementation will be monitored against the targets and indicators set out in the AMR.	
Note	
It should be noted that each time a Development Plan Document (DPD) containing any site specific allocations or designations is produced a revised version of the Proposals Map (including settlement insets) will be prepared and issued along with the DPD. Under this Local Development Scheme, there are four documents for which the Proposals Map will be issued – the Housing & Employment Land Allocations DPD, the Lincolnshire Lakes Area Action Plan, the Minerals and Waste DPD and General Policies DPD.	
It should be noted that the timetable for the production of the Proposals Map, is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.	

Lincolnshire Lakes Area Action Plan	Organisation & Production Arrangements	
Role & Subject	Prepared By	
Defines the Lincolnshire Lakes area and will set out a masterplan for the development of the Lincolnshire Lakes including the allocation of land for a range of land uses including housing, leisure, recreation, business, nature conservation and transport/access arrangements.	Spatial Planning	
Coverage	Political Management	
Lincolnshire Lakes area	Full Council	
Status	Internal Resources	
Development Plan Document	Staff resources from Strategic Regeneration, Housing & Development service	
Conformity	External Resources	
With RSS and Core Strategy.	Relevant stakeholders; Consultants	
Production Timetable		
Pre-production – commencement of preparation		August 2010
Preparation of pre-submission - first stage document including consultation		February to March 2011
Consideration of consultation responses		March to April 2011
Preparation of pre-submission - second stage document and sustainability appraisal report		May to June 2011
Pre-submission - second stage – public consultation		July to August 2011
Consideration of representations		September to December 2011
Preparation of finalised DPD and amendments to sustainability appraisal report		January to March 2012
Publication of finalised DPD and period for making representations on soundness		March to April 2012
Consideration of representations and preparation of submission material		May to July 2012
Submission of DPD to Secretary of State		August 2012
Pre-examination meeting		October 2012
Examination period		December 2012
Receipt of Inspector’s binding report		April 2013
Adoption and publication of document		July 2013
Community & Stakeholder Involvement		
This is outlined in the Statement of Community Involvement, which forms the basis for engaging the community in the process.		
Monitoring & Review Process		
Progress on meeting the milestones for the preparation of the Housing & Employment Land Allocations DPD will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. The AMR will monitor its implementation against the targets and indicators set out in the document		
Note		
It should be noted that the timetable for the production of the Lincolnshire Lakes Area Action Plan, is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.		
It should also be noted that the timetable for the Lincolnshire Lakes Area Action Plan is indicative only and is dependent on availability of funding. Therefore, this may be subject to change.		

Minerals & Waste DPD		Organisation & Production Arrangements	
Role & Subject		Prepared By	
Sets out the detailed policies and proposals for the sustainable management of waste and the protection and use of mineral resources. It will cover the identification of future waste management needs, the promotion of sustainable waste management options and the protection of people and the environment from the harmful effects of waste development. It will also identify areas and set out detailed policies for the safeguarding and managing of mineral resources.		Spatial Planning Team	
Coverage		Political Management	
North Lincolnshire wide		Full Council	
Status		Internal Resources	
Development Plan Document		Staff resources from Strategic Regeneration, Housing & Development service	
Conformity		External Resources	
With RSS and Core Strategy.		Relevant stakeholders; Consultants	
Production Timetable			
Pre-production – commencement of preparation		May 2010	
Preparation of pre-submission - first stage document including consultation		November to December 2010	
Consideration of consultation responses		January to March 2011	
Preparation of pre-submission - second stage document and sustainability appraisal report		April to July 2011	
Pre-submission - second stage - publicconsultationpublic consultation		August to September 2011	
Consideration of representations		October to December 2011	
Preparation of finalised DPD and amendments to sustainability appraisal report		January to February 2012	
Publication of finalised DPD and period for making representations on soundness		March to April 2012	
Consideration of representations and preparation of submission material		May to June 2012	
Submission of DPD to Secretary of State		July 2012	
Pre-examination meeting		September 2012	
Examination period		November 2012	
Receipt of Inspector’s binding report		March 2013	
Adoption and publication of DPD		June 2013	
Community & Stakeholder Involvement			
This is outlined in the Statement of Community Involvement, which forms the basis for engaging the community in the process.			
Monitoring & Review Process			
Progress on meeting the milestones for the preparation of the Housing & Employment Land Allocations DPD will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. The AMR will monitor its implementation against the targets and indicators set out in the document			
Note			
It should be noted that the timetable for the production of the Minerals & Waste DPD, is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.			

General Policies Development Plan Document		Organisation & Production Arrangements
Role & Subject		Prepared By
Will set out detailed policies and designations for those matters not being considered in the Housing & Employment Land Allocations or Minerals & Waste Development Plan Documents. These will include environmental and landscape designations as well as areas of protected open space. It will also contain more detailed policies for Development Management.		Spatial Planning Team
Coverage		Political Management
North Lincolnshire wide		Full Council
Status		Internal Resources
Development Plan Document		Staff resources from Strategic Regeneration, Housing & Development service
Conformity		External Resources
With RSS and Core Strategy.		Relevant stakeholders; Consultants
Production Timetable		
Pre-production – commencement of preparation		September 2010
Preparation of pre-submission - first stage document including consultation		January to May 2011
Consideration of consultation responses		June to October 2011
Preparation of pre-submission - second stage document and sustainability appraisal report		November to December 2011
Pre-submission - second stage - publication consultation		January to February 2012
Consideration of representations		March to June 2012
Preparation of finalised DPD and amendments to sustainability appraisal report		July to August 2012
Publication of finalised DPD and period for making representations on soundness		September to October 2012
Consideration of representations and preparation of submission material		November 2012 to January 2013
Submission of DPD to Secretary of State		February 2013
Pre-examination meeting		May 2013
Examination period		July 2013
Receipt of Inspector's binding report		November 2013
Adoption		February 2014
Community & Stakeholder Involvement		
This is outlined in the Statement of Community Involvement which forms the basis for engaging the community in the process.		
Monitoring & Review		
Progress on meeting the milestones for the preparation of the General Policies DPD will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. After adoption the AMR will monitor its implementation against the targets and indicators set out in the document.		
Note		
It should be noted that the timetable for the production of the General Policies DPD, is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.		

The following profiles set out the Supplementary Planning Documents (SPDs) which the council intend to prepare in the coming years.

Affordable Housing Supplementary Planning Document		Organisation & Production Arrangements
Role & Subject		Prepared by
Provide guidance for developers, affordable housing providers and other interested parties on the council's approach to securing the maximum provision of affordable housing in accordance with Core Strategy policy, without compromising the viability of a development. It will help to speed the process of determining planning applications for housing development by ensuring that requirements relating to the provision of affordable housing are taken into account at the earliest stage in negotiations. Overall it will promote sustainable communities and development by ensuring a high quality of design and layout in affordable housing provision and promoting mixed and balanced communities.		Spatial Planning & Strategic Housing
Coverage		Political Management
North Lincolnshire-wide		Full Council
Status		Internal Resources
Supplementary Planning Document		Will be prepared using existing resources from within Spatial Planning and Strategic Housing with assistance from other council services, as appropriate
Conformity		External Resources
With Regional Spatial Strategy and Core Strategy.		Relevant Stakeholders
Production Timetable		
Evidence gathering and sustainability scoping exercise		August to September 2010
Early stakeholder involvement		October to November 2010
Preparation of Draft SPD		November to December 2010
Publication of Draft SPD for public consultation		January to February 2011
Consideration of representations		March to May 2011
Preparation of finalised SPD		June to July 2011
Adoption of finalised SPD		August 2011
Community & Stakeholder Involvement		
This is outlined in the Statement of Community Involvement which forms the basis for engaging the community in the process.		
Monitoring & Review Process		
Progress on meeting the milestones for the preparation of the Affordable Housing SPD will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. After adoption, the AMR will monitor its implementation against the targets and indicators set out in the document.		
Note		
It should be noted that the timetable for the production of the Affordable Housing SPD, is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.		

Biodiversity Supplementary Planning Document		Organisation & Production Arrangements	
Role & Subject		Prepared by	
Expands on policies included in the Core Strategy DPD, which seek to ensure that biodiversity is adequately protected and enhanced throughout the development process. It also builds on national policy: Planning Policy Statement 1 - Delivering Sustainable Development and Planning Policy Statement 9 - Biodiversity and Geological Conservation, which promote sustainable, well-designed development while seeking to ensure that biodiversity and appropriate landscaping are fully integrated into new developments.		Spatial Planning & Environment Team	
Coverage		Political Management	
North Lincolnshire-wide		Full Council	
Status		Internal Resources	
Supplementary Planning Document		Will be prepared using existing resources from within Spatial Planning and Environment Team	
Conformity		External Resources	
With Regional Spatial Strategy and Core Strategy.		Relevant Stakeholders	
Production Timetable			
Evidence gathering and sustainability scoping exercise		November to December 2010	
Early stakeholder involvement		December 2010 to January 2011	
Preparation of Draft SPD		February to March 2011	
Publication of Draft SPD for public consultation		April to May 2011	
Consideration of representations		June to August 2011	
Preparation of finalised SPD		September to October 2011	
Adoption of finalised SPD		November 2011	
Community & Stakeholder Involvement			
This is outlined in the Statement of Community Involvement which forms the basis for engaging the community in the process.			
Monitoring & Review Process			
Progress on meeting the milestones for the preparation of the Biodiversity SPD will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. After adoption, the AMR will monitor its implementation against the targets and indicators set out in the document.			
Note			
It should be noted that the timetable for the production of the Biodiversity SPD is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.			

Design Supplementary Planning Document	Organisation & Production Arrangements
Role & Subject	Prepared by
Provides design guidance to ensure that future development creates attractive and sustainable places, where people want to live, work and visit. Furthermore, it seeks to ensure that design is part of the planning process to deliver high quality development that respects and improves local character, creating buildings and places that inspire, excite and delight.	Spatial Planning & Development Control Team
Coverage	Political Management
North Lincolnshire-wide	Full Council
Status	Internal Resources
Supplementary Planning Document	Will be prepared using existing resources from within Spatial Planning with assistance from Highways & Planning
Conformity	External Resources
With RSS and Core Strategy.	Relevant Stakeholders
Production Timetable	
Evidence gathering and sustainability scoping exercise	November to December 2010
Early stakeholder involvement	December 2010 to January 2011
Preparation of Draft SPD	February to March 2011
Publication of Draft SPD for public consultation	April to May 2011
Consideration of representations	June to August 2011
Preparation of finalised SPD	September to October 2011
Adoption of finalised SPD	November 2011
Community & Stakeholder Involvement	
This is outlined in the Statement of Community Involvement which forms the basis for engaging the community in the process.	
Monitoring & Review Process	
Progress on meeting the milestones for the preparation of the Design SPD will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. After adoption, the AMR will monitor its implementation against the targets and indicators set out in the document.	
Note	
It should be noted that the timetable for the production of the Design SPD is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.	

Developer Contributions Supplementary Planning Document		Organisation & Production Arrangements	
Role & Subject		Prepared by	
Sets out the council's proposals and approach to securing Developer Contributions. Its purpose is to: explain how the council will seek to ensure speed, transparency and consistency in the implementation of planning policies through planning obligations; indicate the infrastructure requirements which are likely to be needed to make the development acceptable; allow developers to predict as accurately as possible the likely costs of contributions when considering the development potential of sites; provide guidance on standard formulae for calculating contributions, where considered appropriate; set out standard legal agreements so developers are aware of the undertakings required from the outset.		Spatial Planning	
Coverage		Political Management	
North Lincolnshire-wide		Full Council	
Status		Internal Resources	
Supplementary Planning Document		Will be prepared using existing resources from within Spatial Planning with assistance from other Council services, as appropriate.	
Conformity		External Resources	
With RSS and Core Strategy.		Relevant Stakeholders	
Production Timetable			
Evidence gathering and sustainability scoping exercise		August to September 2010	
Early stakeholder involvement		October to November 2010	
Preparation of Draft SPD		November to December 2010	
Publication of Draft SPD for public consultation		January to February 2011	
Consideration of representations		March to May 2011	
Preparation of finalised SPD		June to July 2011	
Adoption of finalised SPD		August 2011	
Community & Stakeholder Involvement			
This is outlined in the Statement of Community Involvement which forms the basis for engaging the community in the process.			
Monitoring & Review Process			
Progress on meeting the milestones for the preparation of the Developer Contributions SPD will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. After adoption, the AMR will monitor its implementation against the targets and indicators set out in the document.			
Note			
It should be noted that the timetable for the production of the Developer Contributions SPD is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.			

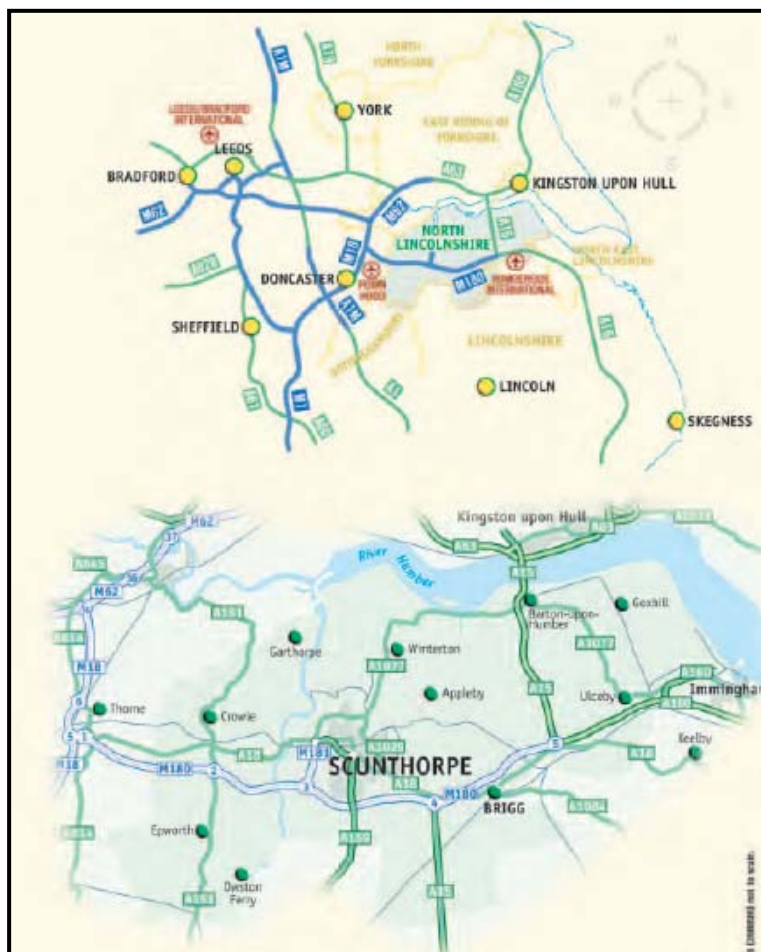
Renewable Energy Supplementary Planning Document	Organisation & Production Arrangements
Role & Subject	Prepared by
Provides guidance on the development of renewable energy generation sources in North Lincolnshire.	Spatial Planning
Coverage	Political Management
North Lincolnshire-wide	Full Council
Status	Internal Resources
Supplementary Planning Document	Will be prepared using existing resources from within Spatial Planning with assistance from other council services, as appropriate.
Conformity	External Resources
With RSS and Core Strategy.	Relevant Stakeholders
Production Timetable	
Evidence gathering and sustainability scoping exercise	November to December 2010
Early stakeholder involvement	December 2010 to January 2011
Preparation of Draft SPD	February to March 2011
Publication of Draft SPD for public consultation	April to May 2011
Consideration of representations	June to August 2011
Preparation of finalised SPD	September to October 2011
Adoption of finalised SPD	November 2011
Community & Stakeholder Involvement	
This is outlined in the Statement of Community Involvement which forms the basis for engaging the community in the process.	
Monitoring & Review Process	
Progress on meeting the milestones for the preparation of the Renewable Energy SPD will be assessed in the Annual Monitoring Report (AMR) until such time as it is adopted. After adoption, the AMR will monitor its implementation against the targets and indicators set out in the document.	
Note	
It should be noted that the timetable for the production of the Renewable Energy SPD is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.	

5 SUPPORTING STATEMENT

- 5.1 This statement explains and justifies the approach set out in the Local Development Scheme (LDS). In addition it also explains how resources and the evidence base will be managed across the programme.

About the Area

- 5.2 North Lincolnshire is unlike many other parts of Yorkshire and the Humber - it is an area that is growing. It has a rich industrial and agricultural heritage, but is successfully facing up to the challenges of the 21st century. As a result, both people and employers see the area as an attractive, thriving place to live and work. The vision for the area involves it becoming the north of England's Global Gateway.



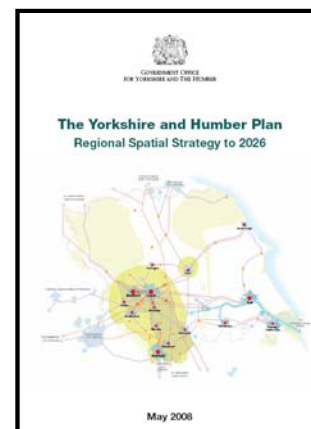
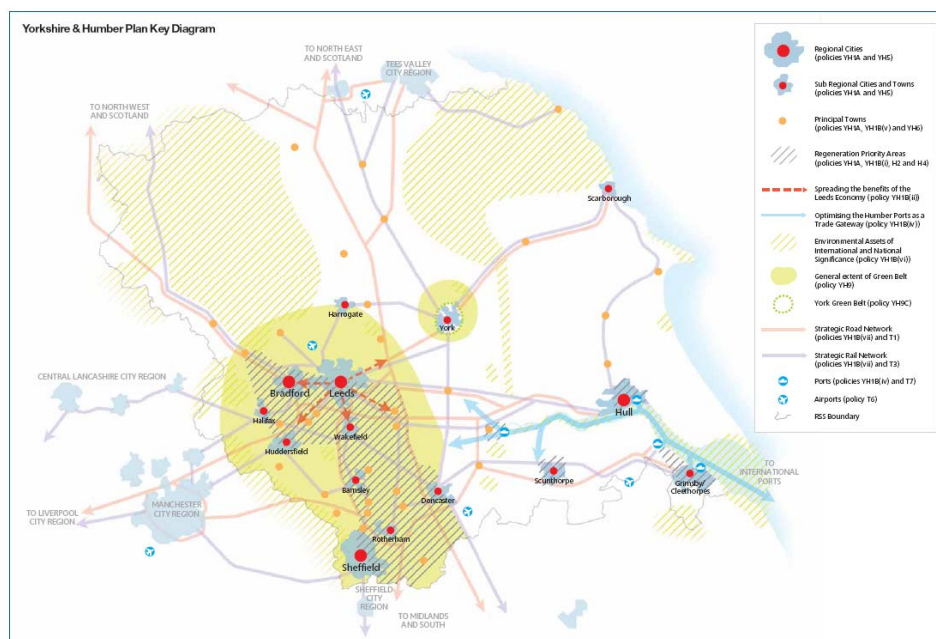
- 5.3 Located on the south bank of the Humber Estuary, North Lincolnshire is home to 159,400 people and the population is growing. At the centre of the district is the industrial garden town of Scunthorpe. It also boasts a number of attractive market towns and smaller villages, which occupy a substantial rural area. The Humber Estuary, Crowle and Hatfield Moors are internationally recognised and protected sites for nature conservation. Whilst the Lincolnshire Wolds, unique landscape of the Isle of Axholme and the valleys of the River Trent and River Ancholme provide an attractive backdrop to the area. These features all combine to make North Lincolnshire a very diverse area.
- 5.4 North Lincolnshire's prime location adjacent to the Humber Estuary provides major opportunities to develop the trade links provided by the existing ports at Killingholme and Immingham. The ports and wharves in North Lincolnshire handle over a quarter of imports and exports to and from the United Kingdom. The ports are complemented by two international airports – Humberside Airport, within North Lincolnshire and Doncaster Robin Hood Airport, a few miles from the boundary, whilst the area's motorway, road and rail

connections provide an important network of arteries which connect North Lincolnshire with the rest of the country. North Lincolnshire is also undergoing a renaissance. Major plans are being developed for Scunthorpe to transform the town. In the rural areas projects including Crowle Market Place scheme are beginning to improve the quality of the environment.

- 5.5 Whilst North Lincolnshire offers many opportunities, it does have a number of issues, which should be addressed. Amongst them is the area's economic structure. There is a need to further diversify the economy to ensure a wider range of jobs is on offer and that more business growth is brought into the area. In some parts of the district there is a need to provide more affordable housing to meet local needs as well as to provide better quality services and tackle social deprivation. Accessibility throughout the district is important, as is improving the transport network to access the major growth opportunities. Furthermore, there is the continuing need to ensure that the area's natural and built environment is protected and enhanced, and that resources are used in a sustainable way.

Regional Planning Context

- 5.6 At the regional level, the strategic planning context is provided by the Yorkshire and Humber Plan - Regional Spatial Strategy to 2026 which was issued by the Secretary of State for Communities and Local Government in May 2008. It sets out the vision and the strategy for the future development of the Yorkshire and Humber region. Its vision focuses on creating more sustainable patterns and forms of development, investment and activity, and a greater emphasis on matching needs with opportunities and managing the environment as a key resource. It requires growth and change to be managed across places and communities in the region to achieve sustainable development.



- 5.7 For North Lincolnshire, the RSS supports the transformation of economic, environmental and social conditions as well as the importance of maximising opportunities provided by the Humber Ports as an international trade gateway for the region and the country. Towns, including market towns (like Barton upon Humber and Brigg), are seen as important hubs for the rural economy. There is also strong emphasis on the protection and enhancement of region's environmental resources including areas of international and national importance, and the character and qualities of the region's countryside including for economic and social development. It also reflects the need to avoid worsening environmental threats facing the region and reduce exposure to them.

The Sustainable Community Strategy

5.8 The Local Development Framework (LDF) is considered to be the spatial expression of the Sustainable Community Strategy (SCS). Accordingly all documents which make up the LDF should have regard to the Sustainable Community Strategy and ensure that the spatial land use requirements arising from it are addressed. The current Sustainable Community Strategy was issued in 2006 and is called *Many Faces, One Community – North Lincolnshire's Sustainable Community Strategy 2006*. It outlines a series of improvements that the public and key partners want to see in the area by 2010. As part of this four shared ambitions and priorities have been developed to which all LSP members are signed up to. These are set out below.



Shared Ambitions	Shared Priorities
An area that is thriving - our first ambition is that North Lincolnshire is a place where the economy is thriving and where everyone enjoys sustainable growth. Central to this is an economy that is diverse, dynamic and competitive, and which reflects the needs of the 21st century.	<ul style="list-style-type: none"> Create a strong identity for the area Develop a dynamic economy Develop an adaptable and highly skilled workforce Implement the Area Renaissance programme in our towns and villages
Communities that are confident and caring - our second shared ambition is to strengthen local communities and ensure inequalities in quality of life are reduced.	<ul style="list-style-type: none"> Support capacity building in our communities Reduce inequalities in health Improve the quality of our local environment Improve the quality of our homes and neighbourhoods Enable people to feel and be safe Look after the future well being of our communities
Individuals can see the difference - our third ambition is to raise the quality of life of individual residents so that everyone is enabled to lead healthy and fulfilling lives. It especially means that our children and young people are safe, healthy, and happy and are supported to develop to their full potential. It also means making sure that our older residents are supported to lead independent lives and feel valued by their local communities	<ul style="list-style-type: none"> Support and celebrate achievement Help people to look after their health Support people to maintain their independence Develop opportunities for active leisure and recreation
Everyone works together for the benefit of the area - our fourth ambition is that everyone works together for the benefit of the area and has opportunities to shape the future of North Lincolnshire. It is about reconnecting communities and individuals. This fits in with the NLSP's aim of "working together to make a better future for the people of North Lincolnshire"	<ul style="list-style-type: none"> Developing a shared identity Developing communities to achieve the area vision Re-engaging communities Area cohesion

5.9 In preparing the documents which make up the Local Development Framework a close working relationship will take place between Spatial Planning and the North Lincolnshire Strategic Partnership (NLSP).

Other Key Strategies

5.10 The Local Development Framework must also take account of numerous other policies, plans and strategies, which are prepared by a large number of organisations, ranging from central government to statutory agencies to other council departments. Amongst the strategies which are important for the Local Development Framework are the Regional Economic Strategy (RES), the Local Transport Plan (LTP), the Municipal Waste Management Strategy (MWMS), the Climate Change Action Plan and Planning Policy Statements (PPSs).

Joint Working

- 5.11 The council has a proven track record of working closely with neighbouring local authorities on a range of planning issues. However, it is not the council's intention establish a joint planning board with neighbouring local authorities to undertake work on the Local Development Framework. This does not mean that no joint working will take place. It will continue to take place in a number of different ways especially at the regional and sub-regional levels. Examples of this will include involvement with the Hull & Humber Ports City Region Planning Board. Also work will continue via the South Humber Gateway partnership with North East Lincolnshire Council and Yorkshire Forward to bring about the delivery of the South Humber Bank Strategic Employment Site.

Managing the Evidence Base

- 5.12 A key requirement of the Local Development Framework (LDF) system is that the policies and proposals set out in Development Plan Documents (DPDs) must be underpinned by a robust and credible evidence base. *Planning Policy Statement (PPS) 12: Local Spatial Planning* (DCLG, 2008) states that the evidence base should contain two elements:

- *Participation*: evidence of the views of the local community and others who have a stake in the future of the area.
- *Research/ fact finding*: evidence that the choices made by the plan are backed up by the background facts.

- 5.13 It is noted that evidence gathered should be proportionate to the job being undertaken by the plan, relevant to the place in question and as up-to-date as practical having regard to what may have changed since the evidence was collected. This will allow opportunities, constraints and issues for the area to be identified. This will build on monitoring already undertaken including the Annual Monitoring Report (AMR).

- 5.14 A number of important evidence base documents have been put together to underpin the Local Development Framework and guide its preparation. Some of the documents are already publicly available and once complete other key documents will also be available. When a finalised Development Plan Document (DPD) or Supplementary Planning Document (SPD) is published the Council will publish all relevant evidence base documents on its website www.northlincs.gov.uk and provide a summary. As part of the Annual Monitoring Report (AMR), the Council will monitor the need to update these studies and, when appropriate, commission new studies or undertake them "in-house".

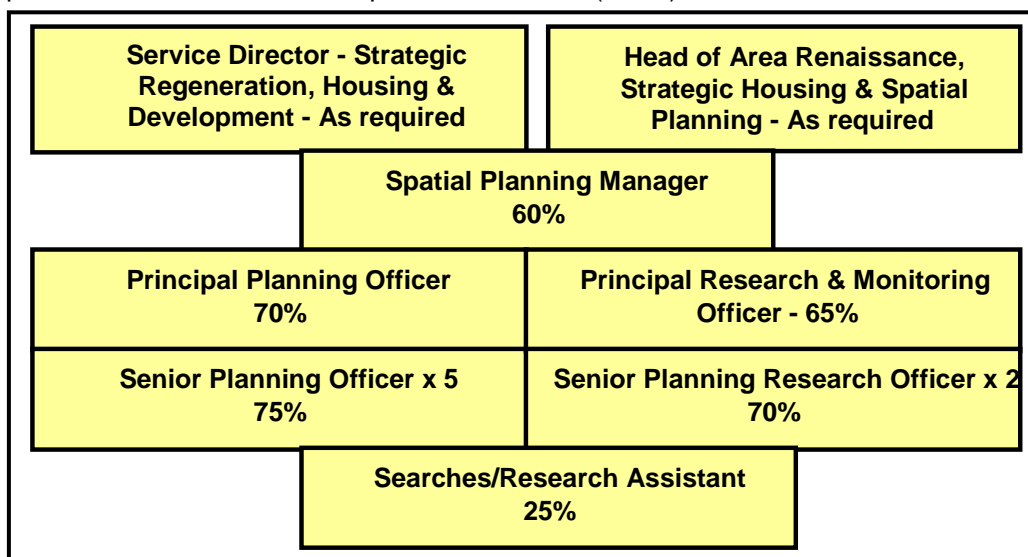
- 5.15 The principal studies which will underpin the Local Development Framework (LDF) are:

- Strategic Housing Land Availability Assessment (SHLAA) - First version finalised in December 2009 with a review which concluded in April 2010;
- Employment Land Review (ELR) - First version finalised in December 2009 with a review which concluded in April 2010.
- Strategic Housing Market Assessment (SHMA) Review - finalised in November 2008
- North Lincolnshire Sustainable Settlement Survey - Finalised in December 2009;
- Gypsy & Traveller Accommodation Assessment - prepared by Salford University/Sheffield Hallam University on behalf of North Lincolnshire Council and North East Lincolnshire Council and finalised May 2008.
- North Lincolnshire Retail Study - undertaken on behalf of the council by England & Lyle and completed in August 2005, with brief annual updates focussing on the current shopping provision in North Lincolnshire's main town centres;
- Strategic Flood Risk Assessment (SFRA) - prepared by RYE Consulting on behalf of North Lincolnshire Council and North East Lincolnshire Council in conjunction with the

Environment Agency. The first SFRA was signed off in November 2006 and a subsequent review was completed in May 2010.

Resources

- 5.16 The following in-house resources will be made available for preparing Local Development Documents (LDDs). The majority of these will be sourced from Spatial Planning, together with the following anticipated inputs as a percentage of their time. It should be noted that officers have other duties that require to be attended to and this may result in changes to the amount of time spent working on Local Development Documents (LDDs).
- 5.17 Spatial Planning is part of the Strategic Regeneration, Housing and Development Service, which was set up on 1st April 2007. This service brings together Spatial Planning, Economic Development, Strategic Housing, Area Renaissance, Strategic Investment, Funding and Resources. It is charged with delivering the shared ambition of "An Area That Is Thriving". Assistance will be required from the Resources team in relation to the publication of the Local Development Documents (LDDs).



- 5.18 All other teams within the service will also be closely involved in the preparation of documents to draw on their expert knowledge. Assistance will also be sought from elsewhere within the council, where expert knowledge is required. Amongst those likely to be involved are the Development Control, Environment, Transport Planning and Waste Management. Elsewhere, help and advice may be sought from the Local Strategic Partnership and other external organisations.
- 5.19 Where the council lacks expertise or in house capacity consultants may be engaged on specific projects. For example, the Sustainability Appraisal and Appropriate Assessment work for the Core Strategy and Housing & Employment Land Allocations DPD is being undertaken by a consultant on behalf of the council. The engagement of external consultants will be dependent on availability of funding.

Programme Management & Responsibilities

- 5.20 Day to day management of the Local Development Framework process will be the responsibility of the Spatial Planning Manager with individual officers taking responsibility for the various Development Plan Documents (DPD) and Supplementary Planning Documents (SPD).

Council Procedures & Protocol

- 5.21 It has been agreed that all reports for Local Development Framework (LDF) documents which are being issued for consultation or those which take decisions will be considered at meetings of the Full Council.

Risk Assessment

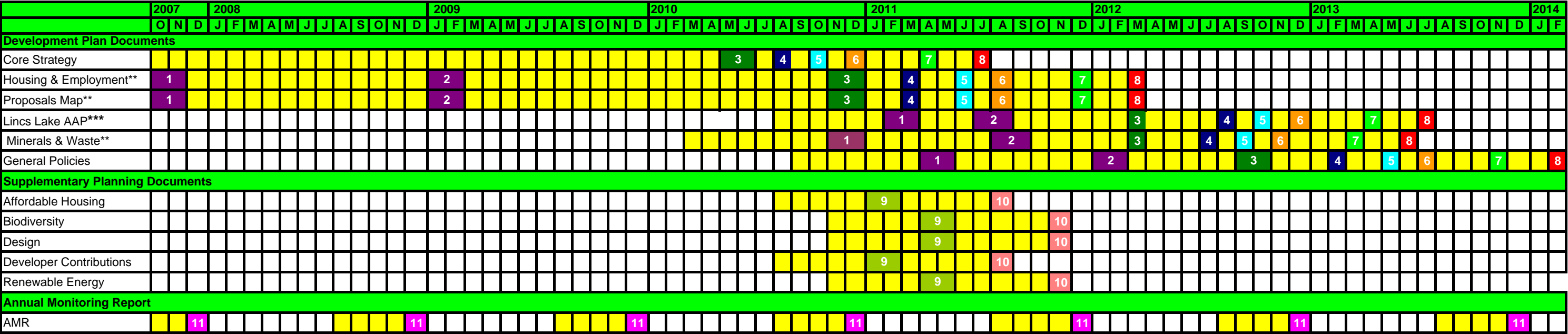
5.22 In preparing this Local Development Scheme (LDS) it was found that the main areas of risk in implementing the Local Development Framework (LDF) relate to:

KEY RISKS	ACTION TO MITIGATE RISK AND COMMENTS
<p>Challenging timescales for preparing the documents identified in this LDS.</p> <p>Uncertainty factors remain – e.g. the level of representations submitted on documents, time taken in public examination and reporting time, or if new issues arise requiring other documents to be prepared or the diversion of staff</p> <p>Other factors identified in this assessment may also lead to delay to the timescales.</p>	<p>We have focused on preparing just the top priority documents in the first years. Careful project management and regular review.</p> <p>If necessary, adjustment of Local Development Scheme through annual review.</p> <p>Prioritisation of other work.</p> <p>Use of additional resources from Housing & Planning Delivery Grant (PDG), where appropriate.</p> <p>Risk level – high</p>
<p>Staff turnover and level of experience of staff</p> <p>Difficulties currently experienced in recruiting experienced staff. Pressures elsewhere in the Council will limit ability to apply flexible use of wider staff resources further.</p>	<p>Flexible use of staff in Spatial Planning and use of consultants subject to budgetary constraints. See also above. Appropriate levels of supervision and monitoring.</p> <p>Use of additional resources from Housing & Planning Delivery Grant (PDG), where appropriate.</p> <p>Risk level – medium</p>
<p>Financial resources</p> <p>Uncertainties remain regarding length and cost of public examinations and cost of consultancy to fill gaps if staff recruitment remains a problem</p> <p>Other uncertainties remain regarding budget provision for future years given the expected squeeze on public sector spending.</p>	<p>Early consultation with Planning Inspectorate (PINs) to discuss any requirements for public examinations.</p> <p>Use of additional resources from Housing & Planning Delivery Grant (PDG), where appropriate.</p> <p>Risk Level – medium</p>
<p>New planning policy guidance due to be issued during the preparation of documents by new Government.</p>	<p>It is likely that there will be significant change resulting from the election of a new Government and their approach to planning. This will be dealt with by responding to changes as and when they take place. This may be done by reviewing timetables for DPD preparation and reprioritising workloads.</p> <p>Risk level – high</p>
<p>Capacity of Planning Inspectorate (PINs) and other agencies to support the process</p>	<p>Provide early notification to PINs and other agencies of timescales and requirements. However, much of this is out of the council's hands.</p> <p>Risk level – high</p>
<p>Ensuring “soundness” of the documents</p>	<p>Through preparing a good evidence base, good dialogue with the community and stakeholders in line with Statement of Community Involvement, regular liaison with Government Office for Yorkshire and Humber and the Planning Inspectorate.</p> <p>Risk level – low</p>
<p>Legal challenge</p>	<p>Through ensuring preparation of “sound” documents.</p> <p>Risk remains that if the Inspector's binding report on the examination is found unsound there may be little the council can do to avoid a challenge after adoption.</p> <p>Adherence to all procedures and protocols set out in legislation and guidance</p> <p>Risk level – low</p>

6 MONITORING AND REVIEW OF THE LOCAL DEVELOPMENT SCHEME

- 6.1 The council is required to produce an Annual Monitoring Report (AMR) to look at how policies and proposals set out in the Local Development Documents (LDDs) are being implemented as well as to identify any emerging issues that may need to be addressed. The Annual Monitoring Report (AMR) also reviews progress in implementing the milestones set out in the Local Development Scheme (LDS). It will include an assessment of the level of housing completions against strategic housing requirements and an assessment of likely future housing completions. As a result of monitoring the Council will consider what changes, if any, need to be made and will bring forward any such changes through the review of the Local Development Scheme (LDS). The Annual Monitoring Report (AMR) is required to be submitted to the Secretary of State by the end December each year.

Diagram 1 - North Lincolnshire Local Development Framework - Programme - May 2010*



*This timetable reflects both the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008 as issued in June 2008 and the Town & Country Planning (Local Development) (England) (Amendment) Regulations 2009, which updates the Town & Country Planning (Local Development) (England) Regulations 2004. It should also be noted that progress may be subject to change due to possible legislative

** The timetable for the production of the Housing & Employment Land Allocations DPD, Proposals Map and Minerals & Waste DPD is dependent on the impact of the independent examination on the Core Strategy DPD in terms of its outcomes and workload. It should also be noted that progress may be subject to change due to possible legislative changes.

***It should be noted that the timetable for the Lincolnshire Lakes Area Action Plan is indicative only and is dependent on availability of funding. Therefore, this may be subject to change.

Key

1. DPD - Pre-submission Consultation - First Stage (Regulation 25) (formerly Issues & Options Stage)

2. DPD - Pre-submission Consultation - Second Stage (Regulation 25) (formerly Preferred Options)

3. DPD - Publication and Representations Period on Submission Draft (Regulations 27 & 28)

4. DPD - Submission to Secretary of State (Regulation 30)

5. DPD - Pre-Examination Meeting

6. DPD - Independent Examination (Regulations 31 & 34)

7. DPD - Receipt of Inspector's Report

8. DPD - Adoption (Regulation 36)

9. SPD - Consultation on Draft SPD

10. SPD - Adoption

11. Annual Monitoring Submission

Pre-submission Consultation

Representations Period

Submission to Secretary of State

Pre- Examination Meeting

Examination

Receipt of Inspector's Report

Adoption

Annual Monitoring Report Submission

SPD - Consultation

SPD - Adoption

Preparation